



Annual Report

2018-19

Report No. 33, 56th Parliament
Economics and Governance Committee
September 2019

Economics and Governance Committee

Chair	Mr Linus Power MP, Member for Logan
Deputy Chair	Mr Ray Stevens MP, Member for Mermaid Beach
Members	Ms Nikki Boyd MP, Member for Pine Rivers Mr Sam O'Connor MP, Member for Bonney Mr Dan Purdie MP, Member for Ninderry Ms Kim Richards MP, Member for Redlands

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1 Economics and Governance Committee

The Economics and Governance Committee (committee) is a portfolio committee of the Legislative Assembly under the *Parliament of Queensland Act 2001* (Qld) (PoQA) and the Standing Rules and Orders of the Legislative Assembly.¹ The committee commenced on 15 February 2018.

The committee's primary areas of responsibility are:

- Premier and Cabinet, and Trade
- Treasury, and Aboriginal and Torres Strait Islander Partnerships, and
- Local Government, Racing and Multicultural Affairs.²

2 Requirement for an annual report

In accordance with section 108 of the PoQA, the committee is required to table an annual report within 4 months and 14 days of the end of each financial year. The report must include:

- a list of meetings of the committee and the names of members attending or absent from each meeting
- a summary of issues considered by the committee, including a description of the more significant issues arising from the considerations
- a statement of the committee's revenue and spending for the year, and
- a brief description of responses by Ministers to recommendations of the committee.

This report provides a summary of the committee's activities from 1 July 2018 to 30 June 2019.

3 Inquiries and reports

The committee considered a number of matters and tabled 15 reports from 1 July 2018 to 30 June 2019. It reported on bills referred to it both before and after 1 July 2018. The committee's inquiries and reports are outlined below and are available from the committee's webpage.³

The committee examined a number of bills and pieces of subordinate legislation in accordance with its responsibility under section 93(1) of the PoQA and in doing so considered:

- the policy to be given effect by the legislation
- the application of fundamental legislative principles to the legislation, and
- for subordinate legislation – its lawfulness.

3.1 Bills referred before 1 July 2018 and reported on during 2018-19

3.1.1 Electoral Legislation (Political Donations) Amendment Bill 2018

On 16 May 2018, the Electoral Legislation (Political Donations) Amendment Bill 2018 was referred to the committee for examination and report. The committee tabled its report on the required reporting date of 16 November 2018.

The committee recommended that the bill not be passed.

The second reading of the bill was adjourned on 14 May 2019.

1 *Parliament of Queensland Act 2001* (Qld) (PoQA), s 88; Standing Rules and Orders of the Legislative Assembly (Standing Orders), 194.

2 PoQA, s 88; Standing Orders, 194 and Schedule 6.

3 Queensland Parliament, *Economics and Governance Committee*, <http://www.parliament.qld.gov.au/work-of-committees/committees/EGC>.

3.1.2 Ministerial and Other Office Holder Staff and Other Legislation Amendment Bill 2018

On 15 May 2018, the Ministerial and Other Office Holder Staff and Other Legislation Amendment Bill 2018 was referred to the committee for examination and report. The committee tabled its report on the required reporting date of 5 July 2018.

The committee recommended that the bill be passed. The committee made an additional recommendation to correct a drafting error.⁴

As at 30 June 2019, the bill had not been debated in the Legislative Assembly.

3.1.3 Appropriation (Parliament) Bill 2018 and the Appropriation Bill 2018

On 15 June 2018, the Appropriation (Parliament) Bill 2018 and the Appropriation Bill 2018 were referred to the committee to aid consideration of the 2018-19 portfolio budget estimates. The committee tabled its report on the required reporting date of 17 August 2018.

The committee recommended that the bills be passed.

The bills were passed on 29 August 2018.

3.2 Bills introduced after 1 July 2018

3.2.1 Local Government (Dissolution of Ipswich City Council) Bill 2018

On 17 July 2018, in accordance with section 92(1)(d) of the PoQA, the committee resolved to conduct an inquiry into a draft of the Local Government (Dissolution of Ipswich City Council) Bill 2018. The committee tabled its report on the required reporting date of 17 August 2018.

The committee recommended that the draft bill be passed, and recommended two amendments.⁵

In response to the committee's recommendations, the Minister tabled the government response on 21 August 2018. The government expressed support for the two amendments.⁶

The bill was passed on 21 August 2018.

3.2.2 Revenue and Other Legislation Amendment Bill 2018

On 22 August 2018, the Revenue and Other Legislation Amendment Bill 2018 was referred to the committee for examination and report. The committee tabled its report on the required reporting date of 5 October 2018.

The committee recommended that the bill be passed.

The bill was passed on 30 October 2018.

3.2.3 Appropriation (Parliament) Bill (No. 2) 2018 and Appropriation Bill (No. 2) 2018

On 4 September 2018, the Appropriation (Parliament) Bill (No. 2) 2018 and the Appropriation Bill (No. 2) 2018 were referred to the committee. The bills' objectives were to seek formal authorisation for the amounts in each bill that the Treasurer paid from the Consolidated Fund for unforeseen

4 Economics and Governance Committee (EGC), Report No.9, 56th Parliament, p 6. The additional recommendation was: 'The committee recommends that clauses 3 and 10 of the Ministerial and Other Office Holder Staff and Other Legislation Amendment Bill 2018 be amended to correct a drafting error'.

5 EGC, Report No.12, 56th Parliament, pp 20, 22. The additional recommendations were: 'The committee recommends that the draft bill be amended to allow for the Minister to appoint an acting interim administrator in circumstances of short-term absences of the interim administrator'; and 'The committee recommends that the draft bill be amended to clarify that an Ipswich City Council councillor can be nominated as a candidate or for appointment as a councillor for any local government election in 2020'.

6 *Economics and Governance Committee, Report No.12, 56th Parliament, Draft Local Government (Dissolution of Ipswich City Council) Bill 2018: Queensland Government Response*, tabled 21 August 2018, pp 2-3.

expenditure that occurred in the 2017-18 financial year. The committee was required to table its reports by 19 October 2018.

The committee agreed to consider both bills together in one inquiry and provide one report to the Parliament on the bills, tabled on 19 October 2018.

The bills were passed on 30 October 2018.

3.2.4 Police Service Administration (Discipline Reform) and Other Legislation Amendment Bill 2019

On 14 February 2019, the Police Service Administration (Discipline Reform) and Other Legislation Amendment Bill 2019 was referred to the committee for consideration. The committee tabled its report on the required reporting date of 12 April 2019.

The committee recommended that the bill be passed.

As at 30 June 2019, the bill had not been debated in the Legislative Assembly.

3.2.5 Electoral and Other Legislation Amendment Bill 2019

On 1 May 2019, the Electoral and Other Legislation Amendment Bill 2019 was referred to the committee for consideration. The committee tabled its report on the required reporting date of 21 June 2019.

The committee recommended that the bill be passed.

As at 30 June 2019, the bill had not been debated in the Legislative Assembly.

3.2.6 Local Government Electoral (Implementing Stage 2 of Belcarra) and Other Legislation Amendment Bill 2019

On 1 May 2019, the Local Government Electoral (Implementing Stage 2 of Belcarra) and Other Legislation Amendment Bill 2019 was referred to the committee for consideration. The committee tabled its report on the required reporting date of 21 June 2019.

The committee recommended that the bill be passed.

As at 30 June 2019, the bill had not been debated in the Legislative Assembly.

3.3 Bills under consideration as at 30 June 2019

Three bills referred to the committee for consideration during the period 1 July 2018 to 30 June 2019 were not required to be reported on by the end of the reporting year. These were the:

- Motor Accident Insurance and Other Legislation Amendment Bill 2019, referred to the committee on 14 June 2019 with a reporting date of 9 August 2019, and
- Appropriation (Parliament) Bill 2019 and the Appropriation Bill 2019, referred to the committee on 11 June 2019 for consideration of 2018/2019 portfolio budget estimates, with a reporting date of 16 August 2019.

3.4 Subordinate legislation

During the reporting period, the committee examined 28 pieces of subordinate legislation in accordance with its responsibility under section 93(1) of the PoQA, tabling the following reports:

- Report No. 17, Subordinate legislation tabled between 13 June 2018 and 21 August 2018
- Report No. 20, Subordinate legislation tabled between 22 August 2018 and 4 September 2018
- Report No. 22, Subordinate legislation tabled between 5 September 2018 and 30 October 2018
- Report No. 23, Subordinate legislation tabled between 31 October 2018 and 12 February 2019

- Report No. 25, Subordinate legislation tabled between 13 February 2019 and 26 March 2019, and
- Report No. 28, Subordinate legislation tabled between 27 March 2019 and 30 April 2019.

3.4.1 Issues of fundamental legislative principle

Reports No. 23 and 28 highlighted issues of fundamental legislative principle that the committee considered, on balance, were appropriate in the circumstances.

3.4.2 Comments with regard to content of explanatory notes

In Reports No. 22, 23 and 25 the committee highlighted concerns with the explanatory notes' compliance with the *Legislative Standards Act 1992* (Qld) (LSA). In all three instances, the committee determined to write to the relevant departments regarding these concerns.

4 Consideration of Auditor-General reports

During the reporting period, the committee was referred three Auditor-General reports, in accordance with Standing Order 194B. The committee also examined four Auditor-General reports referred to it before 1 July 2018.

4.1 Auditor-General Reports referred to the committee during 1 July 2018 to 30 June 2019

4.1.1 Auditor-General's Report 18: 2018-19 Local government entities: 2017-18 results of financial audits

The Auditor-General's *Report 18: 2018-19 Local government entities: 2017-18 results of financial audits* was tabled on 15 May 2019 and referred to the committee on 16 May 2019.

As at 30 June 2019, the committee was examining the report.

4.1.2 Auditor-General's Report No. 17: 2017-18 – Managing local government rates and charges

The Auditor-General's *Report No. 17: 2017-18 – Managing local government rates and charges* was tabled on 28 June 2018 and referred to the committee on 29 August 2018. The committee received a public briefing on the report on 29 October 2018.

The committee noted the report and determined to take no further action in relation to the report.

4.1.3 Auditor-General's Report No. 12: 2018-19 – Market-led proposals

The Auditor-General's *Report No. 12: 2018-19 – Market-led proposals* was tabled on 13 December 2018 and referred to the committee on 14 February 2019.

The committee noted the report and determined to take no further action in relation to the report.

4.1.4 Auditor-General's Report No. 14: 2018-19 – Queensland state government: 2017-18 results of financial audits

The Auditor-General's *Report No. 14: 2018-19 – Queensland state government: 2017-18 results of financial audits* was tabled on 28 February 2019 and referred to the committee on 28 February 2019.

The committee noted the report and determined to take no further action in relation to the report.

4.2 Activity on Auditor-General Reports referred before 1 July 2018

4.2.1 Auditor-General's Report No. 6: 2017-18 – Fraud risk management

The Auditor-General's *Report No. 6: 2017-18 – Fraud risk management* was tabled on 15 February 2018 and referred to the committee on 8 March 2018. In March and April 2019, the committee sought and received updates from government agencies regarding the status of their implementation of the recommendations of the report.

After considering the responses received from agencies, the committee determined to take no further action in relation to this report.

4.2.2 Auditor-General’s Report No. 8: 2017-18 – Confidentiality and disclosure of government contracts

The Auditor-General’s *Report No. 8: 2017-18 – Confidentiality and disclosure of government contracts* was tabled on 20 February 2018 and referred to the committee on 8 March 2018. In March and April 2019, the committee sought and received updates from government agencies regarding the status of their implementation of the report’s recommendations.

After considering the responses received from agencies, the committee determined to take no further action in relation to this report.

4.2.3 Auditor-General’s Report No. 10: 2017-18 – Finalising unpaid fines

The Auditor-General’s *Report No. 10: 2017-18 – Finalising unpaid fines* was tabled 22 February 2018 and referred to the committee on 8 March 2018. In March and April 2019, the committee sought and received updates from government agencies regarding the status of their implementation of the recommendations of the report.

After considering the responses received from agencies, the committee determined to take no further action in relation to this report.

4.2.4 Auditor-General’s Report No. 13: 2017-18 – Local government entities: 2016-17 results of financial audits

The Auditor-General’s *Report No. 13: 2017-18 – Local government entities: 2016-17 results of financial audits* was tabled on 22 March 2018 and referred to the committee on 3 May 2018. In March 2019, the committee sought and received an update from the Department of Local Government, Racing and Multicultural Affairs regarding the status of their implementation of the recommendations of the report.

After considering the responses received from agencies, the committee determined to take no further action in relation to this report.

5 Monitoring and oversight

5.1 Oversight of the Queensland Audit Office

The committee has statutory responsibilities with regard to oversight of the Queensland Auditor-General. The committee's role is to:

- monitor and review the Queensland Audit Office’s (QAO) performance of its functions
- report to the Legislative Assembly on any:
 - matter concerning the QAO, its functions or the performance of its functions the committee considers should be drawn to the attention of the Legislative Assembly, and
 - changes to the functions, structures and procedures of the Family Responsibilities Commission (FRC) that are desirable for more effective operation of the QAO or the *Auditor-General Act 2009* (Qld)
- examine the annual report of the QAO and, if appropriate, comment on any aspect of the report, and
- deal with the five yearly strategic review reports of the QAO.

The committee must be consulted on the QAO’s strategic audit plan, the proposed budget for the QAO for each financial year, the five yearly strategic review of the QAO, including the terms of reference and the appointment of the strategic reviewer. The committee must also be consulted on the selection

process for, and appointment of, the Auditor-General and any motion to remove or suspend the Auditor-General.

5.1.1 Activities during 2018-19

On 4 July 2018, the committee wrote to the Deputy Premier, Treasurer and Minister for Aboriginal and Torres Strait Islander Partnerships (Deputy Premier) regarding the need to consult the committee regarding the QAO's budget for the 2018-19 financial year.

In July 2018, the Deputy Premier informed the committee that Queensland Treasury and the QAO would reinstate a formal process of consultation from 2019-20, including consultation with the committee.

To help the committee with its oversight of the functions of the Auditor-General, the committee held a public briefing with the Auditor-General on 11 February 2019.

The committee also provided coordinated feedback from other secretariats on the QAO's Draft Strategic Audit Plan 2019-2022 on 2 May 2019.

On 10 June 2019, the committee undertook a site visit of the offices of the QAO in Brisbane to view changes implemented through the QAO's Workplace One initiative.

5.2 Oversight of the Integrity Commissioner

The committee has a statutory responsibility for oversight of the Integrity Commissioner. The committee's role is to:

- monitor and review the Integrity Commissioner's performance of its functions
- report to the Legislative Assembly on:
 - any matter concerning the Integrity Commissioner, its functions or the performance of its functions the committee considers should be drawn to the attention of the Legislative Assembly, and
 - any changes to the functions, structures and procedures of the Integrity Commissioner that are desirable for more effective operation of the Integrity Commissioner or the *Integrity Act 2009* (Qld)
- examine the annual report of the Integrity Commissioner and, if appropriate, comment on any aspect of the report and make recommendations, and
- examine with the strategic review reports of the Integrity Commissioner's functions and, if appropriate, comment on any aspect of the report and make recommendations.

To assist the committee with its oversight of the functions of the Integrity Commissioner, the committee held a public briefing with the Integrity Commissioner on 11 February 2019.

5.3 Oversight of the Family Responsibilities Commission

The committee has statutory responsibilities for oversight of the FRC. The committee's role is to:

- monitor and review the FRC's performance of its functions
- report to the Legislative Assembly on:
 - any matter concerning the FRC, its functions or the performance of its functions the committee considers should be drawn to the attention of the Legislative Assembly, and
 - any changes to the functions, structures and procedures of the FRC that are desirable for more effective operation of the FRC or the *Family Responsibilities Commission Act 2008* (Qld)
- examine the annual report of the FRC and, if appropriate, comment on any aspect of the report.

The committee did not hold any public hearings with the FRC during the reporting period.

6 Committee expenditure

The committee is funded from the appropriation made to the Legislative Assembly. The committee's expenditure from 1 July 2018 to 30 June 2019 is shown in the table below.

Item	\$
Employee expenses ⁷	330,537
Business Travel	20,266
Meeting expenses ⁸	14,452
Technology	3,456
Printing, postage and supplies	2,434
Telecommunication costs	2,583
Advertising	-
Miscellaneous expenses	114
Legal advice	-
Expenditure Total	373,842

7 The figure for employee expenses reflects a three-person secretariat supporting the committee. The committee's staffing may have been supplemented with additional resources from general Committee Office staff during the reporting period.

8 The figure for meeting expenses includes expenses for audio-visual broadcasting of meetings and hearings.

7 Meeting attendance record

The table below shows the attendance of committee members at committee meetings and other activities during the reporting period.

Standing Order 202(1) provides that in the case of a committee member's illness or inability to attend, another member may be appointed to attend that meeting or stand in for a particular inquiry.

Meeting Date	Activity Type	Linus Power MP	Ray Stevens MP	Nikki Boyd MP	Sam O'Connor MP	Kim Richards MP	Dan Purdie MP
17-Jul-18	PM	✓	✗ ⁹	✓	✓	✓	✓
20-Jul-18	PB	✓	✗ ¹⁰	✗ ¹¹	✓	✓	✓
24-Jul-18	PM	✓	✓	✓	✓	✓	✓
	PM	✓	✓	✓	✓	✓	✓
	PM	✓	✓	✓	✗	✓	✓
	PH ¹²	✓	✓	✓	✓	✓	✓
26-Jul-18	PM	✓	✓	✓	✓	✓	✗
27-Jul-18	PM	✓	✓	✓	✓	✓	✓
30-Jul-18	PM	✓	✓	✓	✓	✓	✓
	PH ¹³	✓	✗	✗	✓	✓	✗
	PH	✓	✓	✓	✓	✓	✓
15-Aug-18	PM	✓	✓	✓	✓	✓	✓
20-Aug-18	PM	✓	✓	✓	✓	✓	✓
	PB	✓	✓	✓	✓	✓	✓
	PH	✓	✓	✓	✓	✓	✓

9 Member for Warrego appointed under Standing Order 202(1) for the Member for Mermaid Beach.

10 Member for Scenic Rim appointed under Standing Order 202(1) for the Member for Mermaid Beach.

11 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

12 Public hearing for Budget Estimates 2018-2019.

13 Public hearing held in Ipswich. Subcommittee comprising Member for Logan, Member for Bonney and Member for Redlands.

Meeting Date	Activity Type	Linus Power MP	Ray Stevens MP	Nikki Boyd MP	Sam O'Connor MP	Kim Richards MP	Dan Purdie MP
23-Aug-18	PM	✓	✓	✓	✓	✓	✓
03-Sep-18	PM	✓	✓	✓	✓	✓	✓
	PB	✓	✓	✓	✓	✓	✓
10-Sep-18	PM	✓	✓	✗	✓	✓	✓
12-Sep-18	PH ¹⁴	✓	✗	✗	✓	✓	✗
17-Sep-18	PM	✓	✓	✓ ¹⁵	✓	✓	✓
	PB	✓	✓	✓	✓	✓	✓
	PH	✓	✓	✓ ¹⁶	✓	✓	✓
02-Oct-18	PM	✓	✓	✓	✓	✓	✓
15-Oct-18	PM	✓	✓	✓	✓	✓	✓
29-Oct-18	PM	✓	✓	✓	✓	✓	✓
	PM	✓	✓	✓	✓	✓	✓
	PB	✓	✓	✓	✓	✓	✓
12-Nov-18	PM	✓	✓	✓	✓	✓	✓
11-Feb-19	PM	✓	✓	✓	✓	✓	✓
	PB	✓	✓	✓	✓	✓	✓
	PB	✓	✓	✓	✓	✓	✓
18-Feb-19	PM	✓	✓	✗	✓	✓	✓
25-Feb-19	PM	✓	✓	✓	✓	✓	✓
	PB	✓	✓	✓	✓	✓	✓

14 Public hearing held in Mornington Island. Subcommittee comprising Member for Logan, Member for Bonney and Member for Redlands.

15 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers (partial meeting).

16 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers (partial proceedings).

Meeting Date	Activity Type	Linus Power MP	Ray Stevens MP	Nikki Boyd MP	Sam O'Connor MP	Kim Richards MP	Dan Purdie MP
12-Mar-19	PM	✓	✓	✓	✓	✓	✓
25-Mar-19	PM	✓	✓	✗ ¹⁷	✓	✓	✓
01-Apr-19	PM	✓	✓	✗ ¹⁸	✓	✓	✓
29-Apr-19	PM	✓	✓	✗ ¹⁹	✓	✓	✓
07-May-19	PM	✓	✓	✗ ²⁰	✓	✓	✓
13-May-19	PM	✓	✓	✗ ²¹	✓	✓	✓
	PB	✓	✓	✗ ²²	✓	✓	✓
	PB	✓	✓	✗ ²³	✓	✓	✓
22-May-19	PM	✓	✓	✗ ²⁴	✓	✓	✓
27-May-19	PM	✓	✓	✗ ²⁵	✓	✓	✓
	PH ²⁶	✓	✓	✗ ²⁷	✓	✓	✓
10-Jun-19	PM	✓	✓	✗ ²⁸	✓	✓	✓
	S/SV	✓	✓	✗ ²⁹	✓	✓	✓
17-Jun-19	PM	✓	✓	✓	✓	✓	✓

17 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

18 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

19 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

20 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

21 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

22 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

23 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

24 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

25 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

26 Member for Warrego participated in the public hearing with leave of the committee.

27 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

28 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

29 Member for Capalaba appointed under Standing Order 202(1) for the Member for Pine Rivers.

Legend:

PM private meeting
PH public hearing
PrB private briefing
PB public briefing
S/SV study/site visit



Linus Power MP

Chair

September 2019