



Crime and Corruption Commission

QUEENSLAND

Public Report to the **Parliamentary Crime and Corruption Committee**

Activities of the Crime and Corruption Commission
for the period **1 November to 31 December 2018**



About this report

This report has been prepared by the Crime and Corruption Commission (CCC) for discussion at its public meeting with the Parliamentary Crime and Corruption Committee (PCCC) on 15 February 2019.

The report covers the period 1 November to 31 December 2018 and includes year-to-date statistics for the 2018–19 financial year, unless otherwise noted.

Some investigations undertaken by the CCC cannot be reported on publicly until they are finalised. Reporting on them could compromise a current investigation, cause reputational damage to those people under investigation or risk breaching legislation. Discussing the progress of an investigation also carries with it a risk of identifying people who are assisting by confidentially providing information to the CCC.

Similarly, it is not possible to include detailed reports on short-term or recent performance from the CCC's witness protection program.

The CCC acknowledges there is a public interest in our business and we need to report publicly to our parliamentary oversight committee, the PCCC. The information in this report strikes a balance between providing information to the public and protecting confidential CCC processes.

More general information about our jurisdiction, work areas, roles and responsibilities can be found at www.ccc.qld.gov.au.

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CCC Commissioners



Alan MacSporran QC
Chairperson



Sydney Williams QC
Deputy Chairperson



Marshall Irwin
Commissioner



Prof. Anne Tiernan
Commissioner



Deborah Holliday
Commissioner

A message on behalf of the Commission

I am pleased to present this report to the Parliamentary Crime and Corruption Committee on the activities of the Crime and Corruption Commission (CCC) for the period 1 November to 31 December 2018.

To mark International Anti-Corruption Day on 9 December 2018, I joined other commissioners of independent anti-corruption and law enforcement integrity agencies to call on public sector leaders to do more to build strong cultures of integrity. The theme of the joint communiqué was “Leadership is the key to corruption prevention”. Strengthening integrity is the single most significant action public sector leaders can take to address corruption. I believe that having this message sent collectively from all anti-corruption agencies in Australia is a big step forward for corruption prevention in this country.

The tabling of the CCC’s public report, *Taskforce Flaxton: an examination of corruption risks and corruption in Queensland prisons*, in State Parliament on 14 December 2018 was the culmination of nine months’ work which included a public hearing program to help identify the unique corruption risks faced by prisoners and those working within Queensland Corrective Services (QCS). The CCC found that the existing anti-corruption framework was not effective in preventing, detecting or dealing with corruption risks. Our report makes 33 recommendations designed to improve the performance of QCS and its external oversight mechanisms. Ultimately, these reforms aim to improve the safety of staff and prisoners, and ensure that decision-making is ethical and impartial.

I was very pleased with the level of engagement by external parties throughout Taskforce Flaxton, including that of QCS who provided their full cooperation and support. As I have previously stated, the prevention of corruption is everyone’s responsibility, and no one individual or agency can tackle corruption on their own. I believe Taskforce Flaxton is a great example of the CCC’s progress in forming and sustaining effective partnerships to address public sector corruption.

In December the CCC published its summary audit report, *Assessing complaints of corruption: the effectiveness of the Queensland Police Service’s policies and practices*. The audit examined whether the Queensland Police Service (QPS) correctly assessed complaints as raising a reasonable suspicion of corrupt conduct or police misconduct. The CCC’s audit identified several areas for improvement and the recommendations, if supported, will reduce the risk of under-reporting and further improve the handing of complaints by Queensland police. This is essential for maintaining public confidence in the QPS. In response to the audit report, the QPS has advised the CCC that they are committed to maintaining a transparent and efficient decision-making process for complaints against police.

In the reporting period, the CCC’s report on Queensland’s *Terrorism (Preventative Detention) Act 2005* (TPDA) was also tabled in State Parliament by the Minister for Police and Minister for Corrective Services. The CCC’s review of the TPDA identified potential legislative amendments that would better balance the rights of the individual with the need for community safety. The report includes a number of recommendations for the Government’s consideration.

The CCC continues to see results from its operational work, including further charges laid against members of a Brisbane-based law firm (Operation Stockade). In December, the first targets of Operation Windage, an investigation into allegations of corruption at Ipswich City Council, pleaded guilty to corruption charges.

As the year drew to a close, it was timely that the 2018 amendments to the *Crime and Corruption Act 2001* came into effect, including expanded definitions to support how we investigate and address corruption risks. Further provisions will be enacted in 2019, allowing time for the CCC and other public sector agencies to train staff and implement new processes, where required.

A J MacSporran QC
Chairperson

Year-to-date highlights



16 people charged with **46** criminal offences relating to crime investigations



9 people charged with **49** criminal offences relating to corruption investigations



28 proceeds of crime restraining orders involving **\$11.071 M**



11 recommendations for disciplinary action as a result of corruption investigations relating to **5** people



34 confiscation matters concluded **\$6.580 M** forfeited to the state



1489 complaints of suspected corruption received

1641 complaints of suspected corruption assessed



25 crime investigations finalised



32 corruption investigations finalised



110 days of hearings relating to crime investigations



21 days of hearings relating to corruption investigations, including **3** days of public hearings



Drugs worth **\$21,425** (est.) seized

CCC Strategic Plan 2018–22



Objective: Reduce the incidence of major crime and corruption in Queensland

Strategies:

- Pursue areas of high threat through research, intelligence, hearings and investigations.
- Pursue recovery of proceeds of crime for the benefit of Queenslanders.
- Raise awareness of emerging crime and corruption issues.
- Provide independent advice to government in order to inform public policy.

Objective: Build our organisational capability

Strategies:

- Implement the CCC people and culture strategy which has been designed to foster an inclusive culture that promotes employee well-being, collaboration, innovation, and engagement.
- Ensure system performance and continuity of information technology services while enhancing and executing plans to modernise our systems.

2018–19 Areas of focus:

- Target participants in criminal organisations that are active in illicit markets of highest threat to Queensland communities.
- Respond to the most serious organised crime threats and advance investigations into unresolved major crime.
- Pursue corruption involving elected officials, excessive use of force and misuse of confidential information.
- Collaborate with key stakeholders to implement and monitor a program of reform of the police complaints and discipline system.
- Continue to improve organisational performance through the development of our data analytics capability, the implementation of an integrated case management system, and by focussing on our workforce through targeted leadership development programs, workforce mobility, mentoring and talent management.

The CCC's full strategic plan can be found on our website: www.ccc.qld.gov.au.

Agency overview

The Crime and Corruption Commission (CCC) is an independent statutory body established to reduce the incidence of major crime and public sector corruption in Queensland, and to provide the state's witness protection service. It focuses on major crime that poses the greatest threat to the Queensland community and matters that erode the integrity of its public institutions.

Our crime jurisdiction enables us to investigate major crime such as drug trafficking, fraud, money laundering and criminal paedophilia. Our corruption jurisdiction is broad and diverse, including state government departments, public sector agencies and statutory bodies, the Queensland Police Service (QPS), local governments, government-owned corporations, universities, prisons, courts, tribunals and elected officials. The CCC investigates only the most serious or systemic allegations of corrupt conduct.

The *Crime and Corruption Act 2001* sets out our agency's primary functions, powers and governance structure.

Investigative powers

The CCC's investigative powers include search, surveillance and seizure powers. Where we conduct joint investigations with other agencies, we use these powers as well as our expertise in intelligence, financial analysis, forensic computing and covert investigative techniques.

Coercive hearings

The CCC also has powers to conduct coercive hearings that compel people to attend and give evidence, and to produce documents and other material. Coercive hearings are held to investigate major crime and allegations of serious corruption. The CCC can also respond quickly to incidents of terrorism by immediately conducting hearings.

Proceeds of crime

The CCC administers the non-conviction based civil confiscation scheme contained within Chapter 2 of the *Criminal Proceeds Confiscation Act 2002* (CPCA). Under this scheme, property is liable to be restrained if it belongs to, or is under the effective control of, someone who is suspected of having engaged in serious criminal activity. Restrained property is liable to be forfeited to the state unless a person proves, on the balance of probabilities, that it was lawfully acquired.

The CCC also administers the serious drug offender confiscation order scheme contained within Chapter 2A of the CPCA. This is a conviction-based scheme dependent upon a person's conviction of a serious drug offence under the *Penalties and Sentences Act 1992*.

Intelligence

Intelligence informs and guides the CCC's operational and strategic priorities and provides support and direction to the crime and corruption areas. Our intelligence function enhances law enforcement's understanding of the criminal environment in Queensland, increases the CCC's capability to respond to threats and opportunities posed by high-risk crime groups, and enables resource allocation based on assessed levels of threat and harm.

Research

The CCC conducts research to support the proper performance of its functions in areas such as crime, corruption, policing and the criminal justice system.

Prevention

The CCC has a statutory function to prevent crime and corruption.

Areas of focus 2018–19

Performance outcomes from 1 November to 31 December 2018
are detailed in the following pages.

Area of focus:

Target participants in criminal organisations that are active in illicit markets of highest threat to Queensland communities

The sale and distribution of illicit drugs remains one of the most pervasive forms of organised crime in Queensland. Though difficult to quantify, its high cost to Queensland is clear in the toll it takes on individuals, families and communities, the impost on the state health system and related services, and the increasing pressures on law enforcement. We are focusing on criminal organisations that are active in these and other high threat markets.

Organised crime operations

During the reporting period, the CCC held hearings to support investigations in relation to a Brisbane-based criminal organisation trafficking significant quantities of MDMA (ecstasy) and cocaine sourced from a Sydney-based syndicate also active in the Australian Capital Territory.

During the reporting period, the CCC also finalised an investigation focused on alleged drug trafficking, money laundering and associated offences by members of a Brisbane-based group involved in property development, hospitality, and retail outlets. The operation resulted in eight people being charged with 32 offences including drug trafficking and supply. Over the course of the operation, drugs including cocaine, cannabis, heroin and amphetamines to a value of \$224,950 were seized, along with \$9,200 in criminal assets.

Intelligence operations

A series of intelligence hearings continued in Brisbane in support of:

- an ongoing specific intelligence operation focused on a criminal organisation alleged to be engaged in the importation, production and/or supply of the dangerous drug Gamma-hydroxybutyric (GHB), commonly known as Fantasy, in the Gold Coast region. During 2018 there has been a noticeable spike in Fantasy-related overdoses on the Gold Coast, two of which have been fatal. Numerous other persons have been hospitalised as a result of their ingestion of this drug. The operation is being undertaken in consultation with the QPS to enhance law enforcement understanding of the nature and extent of illegal drug activity by the nominated criminal organisation, and to identify and disrupt relevant supply lines.
- an ongoing specific intelligence operation in relation to the activities of an outlaw motor cycle club on the Gold Coast. The operation is being undertaken in consultation with the QPS Organised Gangs Group to assess emerging issues within the Outlaw Motor Cycle Gang (OMCG) environment.

Another specific intelligence operation by the CCC is continuing to gather intelligence on a network alleged to be involved in the distribution of methamphetamine and other illicit commodities in south-east Queensland, with supply chains to central and northern areas of the state.

Intelligence activities

Intelligence enquiries were conducted on three high threat criminal networks alleged to be involved in the distribution of methamphetamine and other high risk drug markets in Queensland. Intelligence activities on two of these networks are continuing. Numerous intelligence products have been completed on persons alleged to be involved in criminal activity.

An intelligence assessment examining illicit markets and organised crime activity in Queensland is continuing. This assessment will inform law enforcement about new and/or emerging illicit markets, crime trends and organised crime group methodologies. Several intelligence products on emerging methodologies and trends in illicit markets have been completed. The findings from this assessment will be used to assist the prioritisation of high risk matters and aid efficient use of CCC resources to target illicit markets and organised crime activity that pose the greatest threat to the Queensland community.

Proceeds of crime recovery

During the reporting period, the CCC initiated three confiscation proceedings against persons with suspected involvement in the illicit drug market in Queensland. This involved property valued at \$522,474 owned by individuals charged with amphetamine/methamphetamine offences.

During the reporting period, the CCC recovered property valued at \$974,492.75 from six matters involving amphetamine/methamphetamine offences.

Area of focus:

Respond to the most serious organised crime threats and advance investigations into unresolved major crime

The CCC works in co-operation with other agencies, in particular the QPS, making optimal use of available resources to respond to the most serious organised crime threats and achieve better outcomes for serious crimes that are unlikely to be resolved with powers ordinarily available to police.

Child abuse

During the reporting period, hearings were held to support investigations in relation to the suspected unlawful killing of a 4-month-old baby girl at Waterford in November 2018. The girl's aunt has been charged with the killing and, subsequent to the hearings, her uncle was charged with several child neglect offences.

Fraud and Money Laundering

Hearings continued to be held as part of an ongoing investigation into suspected criminal activity by elements of the legal profession in Queensland and criminal associates. Seven persons have now been charged with a range of offences as a result of this investigation.

Organised Crime

During the reporting period, hearings were held to support investigations in relation to:

- the alleged theft of approximately 400 head of cattle from a cattle station via Richmond over an 18 month period in 2014/15
- the stabbing and violent assault of a Cairns man and his 12-year-old son in the course of an attempted armed robbery in October 2014.

Review of Terrorism (Preventative Detention) Act 2005

On 19 November 2018, the Minister of Police and Minister for Corrective Services tabled the CCC's report on its review of the *Terrorism (Preventative Detention) Act 2005*. The Queensland Government responded to the report on the same day, supporting recommendations 6 and 8 for immediate implementation, and recommendations 7 and 9 in principle. Recommendation 4 was not supported. The Queensland Government deferred consideration of the remaining recommendations for 12 months.

Area of focus:

Pursue corruption involving elected officials, excessive use of force and misuse of confidential information

Elected officials

Elected officials are obligated to act with integrity and should exercise judgement that is not motivated or perceived to be motivated by self-interest and that puts the interests of the public ahead of their own personal interest. Failure to demonstrate accountability and transparency in decision-making can severely erode public confidence in the work of elected officials. In the reporting period, the CCC received 31 complaints relating to elected officials. This currently accounts for six per cent of all complaints received.

Allegations against elected officials account for approximately 32 per cent of the CCC's current investigations. These investigations relate to local governments throughout Queensland. The most common allegations being investigated include alleged misappropriation or misuse of resources, failure of duty, misuse of authority and unprofessional personal conduct.

During the reporting period, one new investigation commenced regarding allegations against an elected official. The complainant alleges the elected official misused authority and was in receipt of inducements.

The CCC referred nine matters back to the relevant councils to investigate subject to close monitoring by the CCC. The CCC was satisfied with the way investigations reviewed during the period were dealt with.

Table 1. **Summary of outcomes – elected officials investigations and reviews**¹

Description	Number	
Investigations commenced	1	
Investigations finalised	0	
People charged	0	
Criminal charges laid	0	
Reviews commenced	9	
Reviews finalised	2	
Referred back to the UPA as a disciplinary matter or criminal prosecution	0	
Prevention recommendations	1	

Note:

1. The CCC monitors the way an agency deals with an allegation of corruption by doing one or more of the following:
 - if the allegation is serious, reviewing the investigation while it is in progress
 - reviewing the outcomes, once the matter has been finalised.

Excessive use of force

Excessive use of force by a public sector employee against a member of the public constitutes a serious abuse of power. Allegations of this type are most commonly received about police officers and other officers working in corrections and youth detention. The CCC continues to investigate and closely monitor allegations of excessive use of force within the Queensland public sector. In the reporting period, the CCC received 71 complaints relating to excessive use of force. This currently accounts for 14 per cent of all complaints received.

An investigation concerning excessive use of force against a minor in a health environment found disciplinary action was warranted. Additionally, the CCC recommended five procedural improvements mainly focussed on additional training and supervision in use of force situations.

The CCC referred 17 matters back to departments including the QPS, Queensland Corrective Services and the Department of Child Safety, Youth and Women to investigate subject to monitoring by the CCC. The majority of these matters will be closely monitored, requiring the department to report their findings to the CCC prior to finalising their investigation.

The CCC was satisfied with the way agencies dealt with the 17 investigations reviewed during the period.

Table 2. **Summary of outcomes – use of force investigations and reviews**

Description	Number	
Investigations commenced	0	
Investigations finalised	1	
People charged	0	
Criminal charges laid	0	
Reviews commenced	17	
Reviews finalised	17	
Referred back to the UPA as a disciplinary matter or criminal prosecution	1	
Prevention recommendations	5	

Taskforce Flaxton

Taskforce Flaxton examined possible systemic issues with a view to raising standards of integrity relevant to detecting, managing and preventing corruption risks associated with Queensland Corrective Services (QCS) facilities. The research

component included conducting surveys of prisoners and correctional officers, coordinating a public submission process and coordinating the public hearings.

The final report, which was released publicly on 14 December 2018, included 33 recommendations about QCS strategy and performance, anti-corruption measures, and internal and external oversight.

Improper release of confidential information

The CCC focuses on misuse of confidential information because the security and privacy of sensitive data is of great concern to the community, and it is a significant corruption issue facing the Queensland public sector. The CCC deals with the issue of misuse of confidential information through conducting investigations, reviewing other agency investigations, audits and the development of guidance material for units of public administration (UPAs).

In the reporting period, the CCC received 67 complaints relating to the misuse of information. This currently accounts for 13 per cent of all complaints received.

The CCC assumed responsibility for one matter during the period to progress the investigation using the CCC’s coercive powers.

In the reporting period, 23 matters were referred to departments to investigate subject to monitoring by the CCC. The matters are spread across a variety of sectors including local government, education, health, corrections and police.

The CCC was satisfied with the way agencies dealt with 17 investigations during the period, including two matters where the CCC had been dissatisfied with the interim reports submitted.

Table 3. Summary of outcomes – improper release of confidential information investigations and reviews

Description	Number
Investigations commenced	3
Investigations finalised	0
People charged	0
Criminal charges laid	0
Reviews commenced	23
Reviews finalised	17
Referred back to the UPA as a disciplinary matter or criminal prosecution	0
Prevention recommendations	0

Area of focus:
 Collaborate with key stakeholders to implement and monitor a program of reform of the police complaints and discipline system

A fair and robust performance management and discipline system is essential for ensuring the ongoing integrity of the Queensland Police Service, and for ensuring public confidence in the work of police.

Joint Assessment and Moderation Committee

The Joint Assessment and Moderation Committee (JAMC) reviews how serious complaints are triaged and monitored, and aims to improve the timeliness and consistency in approach when the QPS investigates complaints against its own officers. The JAMC includes representatives from the CCC and the QPS Ethical Standards Command (ESC).

In the reporting period, the JAMC assessed 13 complaint matters.

Investigative Consultative Process

The Investigative Consultation Process (ICP) is the second tier of the JAMC process. As part of the ICP, the progress of matters and the CCC’s expectations regarding investigations and/or criminal, disciplinary and managerial processes are tabled. In addition, the QPS can raise issues that are contentious or that impact on their resources so that an effective resolution may be achieved.

The ICP meets when there is stakeholder necessity or public interest in gaining a joint commitment to processes that meets stakeholder expectations. The first ICP commenced in September 2017. The ICP meetings reduce the time delay between tasking and action, which results in a timely investigation of a matter. In the reporting period, four meetings were held in relation to six matters.

In one matter, the CCC was not satisfied that the QPS determined to take no disciplinary action against one of two officers involved in the serious assault of a foreign backpacker. The CCC was concerned that the officer who assisted with the investigation was dismissed but the main suspect was not subject to discipline. Consequently, the CCC advised that the matter would be dealt with under the CCC's original jurisdiction as corrupt conduct.

In another matter, the CCC was concerned that a matter had not been dealt with adequately by the QPS. After discussion, the CCC determined to finalise the investigation but indicated that, in future matters of a similar nature, it was imperative that the ESC ask further probing questions regarding allegations of emailing documents to an external email address.

In regards to another matter, the CCC and ESC discussed the merits of prosecuting complainants where there is clear evidence of a false complaint. The CCC agreed to consider an example raised by the ESC and this will be an agenda item for discussion at a future ICP meeting.

The remainder of the issues raised at the ICP meetings related to administrative processes and were addressed to the satisfaction of the committee.

Area of focus:

Continue to improve organisational performance through the development of our data analytics capability, the implementation of an integrated case management system, and by focussing on our workforce through targeted leadership development programs, workforce mobility, mentoring and talent management

Data analytics capability

Data is an essential asset for our organisation. Our investment in data analytics continues to build investigative and prevention capability in areas such as technology-enabled crime and corruption risk.

In 2018–19, the CCC is delivering a data analytics environment that will harness and translate data into information through visualisation as well as delivering forecasting and predictive analysis capabilities.

The CCC is collaborating with CSIRO's Data61 on two projects to improve the CCC's analytical capability. The first project seeks to demonstrate the capacity of data-driven approaches to identify cases of corruption and indicators of corruption risk. The second project is a "proof of methodology concept" that aims to test the feasibility and utility of interrogating publicly available information about illicit commodities from various dark web forums and marketplaces.

The CCC has also employed a Data Scientist to support the development of organisation-wide analytics capability.

Implementation of an integrated case management system

Program Unify is a significant body of work that will underpin the CCC's future state operational activities and will ensure the CCC has alignment and integration across all activities. This work includes:

- developing an agency-wide operating model, operational framework, governance arrangements and operations manual
- developing efficient and effective business processes, introducing a new system to support investigations and projects, and enhanced workflow tracking capabilities
- implementing a new case management system (CMS).

The CCC's new operations manual will consolidate many of our policies and procedures related to the identification, management and practices associated with undertaking investigations, projects and witness protection. The operations manual will be strongly linked to functionality available in the new CMS, which is planned to go live by 31 July 2019.

Enhancing accessibility to the CCC's information

To further enhance the user experience of the Queensland community and their accessibility to the CCC and our work, the CCC is delivering a new CCC website and telephony system this financial year.

Governance, Risk and Compliance

The CCC is implementing a Governance, Risk and Compliance (GRC) platform through which it will manage and improve efficiency in:

- the publication and administration of policy instruments
- risk identification and risk treatment plans
- legislative compliance and related actions.

The initial instance of the GRC platform is to be implemented by 30 June 2019.

Leadership development

Working in partnership with the Queensland Public Service Commission, a 1CCC Leadership Capability Roadmap has been developed to articulate options to grow capabilities that enable staff to transition to the next level of leadership, and enhance mobility of our leadership cohort. The Roadmap will be implemented as a critical aspect of the PGS.

Supporting the 1CCC Leadership Capability Roadmap is the CCC Career Development Pathways, which was endorsed in December 2018. The Pathways is a career progression tool for staff in CCC professional disciplines, and will be implemented in 2019.

Other key leadership development initiatives helping our staff achieve capability improvements in 2018–19 include:

- The “Great Managers” program, which is facilitated by the Institute of Public Administration Australia
- “LEAD4QLD”, which is facilitated across the Queensland public sector by Hudson Talent Management.

In December 2018, a cohort of our leaders completed the “Great Managers” program. Another cohort of leaders will commence this program in early 2019, while LEAD4QLD participants will be identified over the coming months for involvement in upcoming LEAD4QLD assessments.

Workforce mobility

On 21 November 2018, employees participating in the 1CCC Mentoring Program attended a mid-point workshop. The week after the workshop, participants were asked to provide feedback in relation to the effectiveness of the program. Results are being collated and evaluated, and will be finalised in coming months.

Other people initiatives

In accordance with the CCC's Values and Culture Action Plan 2018–19, the CCC's Values and Culture Group (VCG) oversaw the delivery of various activities fostering our 1CCC culture during the reporting period, including an Integrity in Action morning tea for all staff. Staff who attended the morning tea provided their ideas and thoughts about our value of integrity and how it manifests itself in our working lives.

In addition, the CCC participated in the Working for Queensland Employee Opinion Survey late last year with 299 employees (80%) completing the survey. High level results were presented at an all staff forum on 12 October 2018.

Since 12 October 2018, Division level results have been communicated to staff via team meetings, and activities commenced to identify and design targeted capability-building initiatives to achieve future improvements.

On 23 November 2018, the CCC's Wellbeing Group hosted a Men's Health Breakfast. The breakfast provided an opportunity for three senior officers to share their strategies for supporting their mental wellbeing.

The CCC's Wellbeing Group is also running a further user-pays ten-week Pilates program for staff, commencing January 2019, after a successful initial program was completed in December 2018.

Key statistics 2018–19

Key statistics for the YTD 2018–19 financial year
are detailed in the following pages.

CCC crime and corruption investigations

Table 4. **Summary - Crime investigations**¹

Description	Number
Total number of investigations finalised	25
People charged	16
Charges laid	46
Drugs seized (estimated street value)	\$21,425

Note:

1. Crime investigations include CCC Crime Investigations, Referred Crime Investigations, CCC Intelligence Operations and Immediate Response Investigations.

Table 5. **Summary - CCC corruption investigations**

Description	Number
Total number of investigations commenced	31
Total number of Investigations finalised	32
Percentage of investigations completed within 12 months	91%
People charged	9 ¹
Charges laid	49 ²
Recommendations for disciplinary action	11
no. of people	5
Prevention recommendations	50

Notes:

1. Includes three people who are not members of the QPS or a UPA.
2. Includes seven charges against people who are not members of the QPS or a UPA.

Table 6. **CCC corruption investigations – QPS**

Description	Number
Number of investigations commenced	6
Number of investigations finalised	3
People charged	0
Charges laid	0
Recommendations for disciplinary action	0
no. of people	0
Prevention recommendations	1 ¹

Note:

1. The previous PCCC Public Report (1 September to 31 October 2018) incorrectly stated that four prevention recommendations had been made YTD. That figure was based on QPS-initiated recommendations. The YTD figure has subsequently been amended to reflect CCC prevention recommendations only.

Table 7. **CCC corruption investigations – other units of public administration (excluding QPS)**

Description	Number
Number of investigations commenced	25
Number of investigations finalised	29
People charged	9 ¹
Charges laid	49 ²
Recommendations for disciplinary action	11
no. of people	5
Prevention recommendations	49

Notes:

1. Includes three people who are not members of the UPA
2. Includes seven charges against people who are not members of a UPA.

Table 8. Duration of current CCC corruption investigations

Duration of investigation	Number	% of total matters
< 3 months	4	7%
3–6 months	19	31%
6–9 months	9	15%
9–12 months	10	17%
> 12 months	18	30%
Total	60	100%

Complaints

Table 9. Complaints received and assessed

Description	Number
Total complaints received	1,489
% increase or decrease when compared to the same period 2017-18	▼15%
Total allegations received	3,704
% allegations relating to the QPS	46%
% allegations relating to other units of public administration (excluding QPS)	54%
Total complaints assessed	1,641

Table 10. Complaints received – QPS

Description	Number
Complaints received	726
% increase or decrease when compared to the same period 2017-18	▼28%
Allegations received	1,687
% increase or decrease when compared to the same period in 2017-18	▼42%

Note:

1. Complaints by Indigenous people comprised 8% of the total complaints made against police officers, which is a small increase compared to 2017-18.

Table 11. Complaints received – other units of public administration (excluding QPS)

Description	Number
Complaints received for public sector (including government owned corporations and Members of Parliament)	588 ¹
% increase or decrease when compared to the same period 2017-18	▼3%
Allegations received for public sector (including government owned corporations and Members of Parliament)	1,437
% increase or decrease when compared to the same period in 2017-18	▲1%
Complaints received for local government sector	222 ¹
% increase or decrease when compared to the same period 2017-18	▲9%
Allegations received for local government sector	580
% increase or decrease when compared to the same period in 2017-18	▼1%

Note:

1. The number of complaints by sector may be higher than total complaints received as one complaint may relate to multiple sectors.

Graph 1. Total number of complaints received 2016–17 to 2018–19

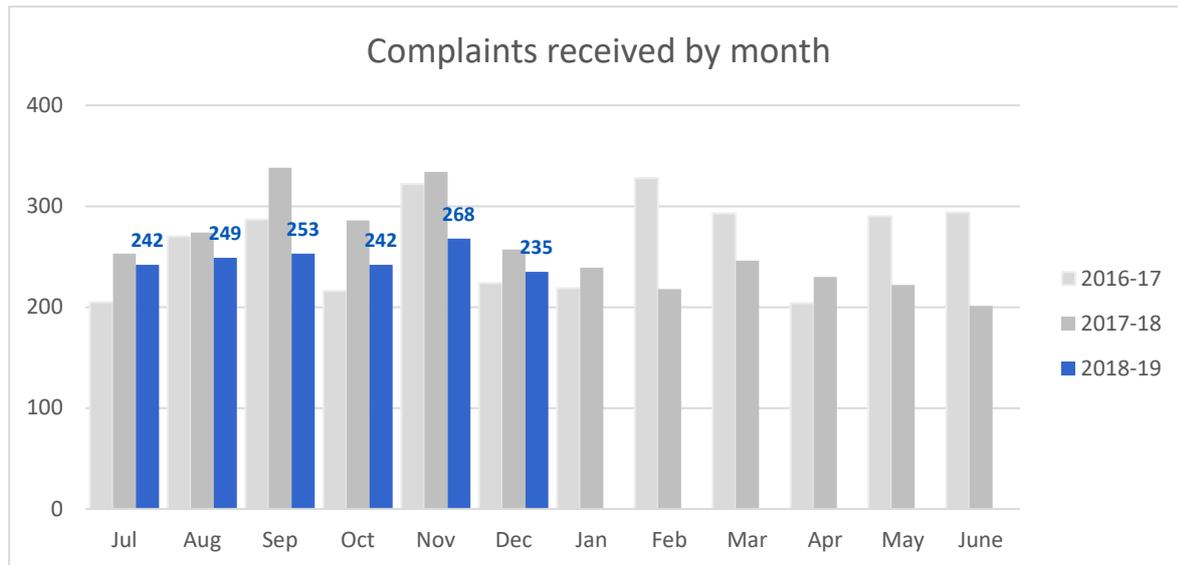


Table 12. Outcomes of complaints assessed¹

Description	Number
Retained for CCC investigation	30
Referred to the appropriate agency, subject to the CCC's monitoring role	181
Referred to the appropriate agency, with no further advice required by the CCC	1,054
Requiring no further action	376

Monitoring allegations of corruption referred to other agencies

Table 13. Reviews of referred matters

Description	Number
Median days ¹ to complete a review	19
% increase or decrease when compared to the same period 2017-18	▲ 27%
Final reviews	119
QPS reviews	68
Public sector reviews (including local Government)	51
Interim reviews	314
QPS reviews	111
Public sector reviews (including local Government)	203
Reviewable decisions ²	69

Notes:

1. Median days calculated using a 7 day week.
2. A reviewable decision is a decision made by a prescribed police officer in an internal disciplinary process against a prescribed person (that is, another police officer who is generally referred to as the subject officer) concerning an allegation of police officer misconduct. The term reviewable decision is defined in section 219BA of the *Crime and Corruption Act 2001*.

Oversight of police-related deaths and significant events

The CCC is informed of all police-related deaths and significant events involving police. The CCC may elect to attend an incident where a police officer has shot at someone, regardless of whether there have been injuries or deaths. The incidents included self-harm, injuries caused in custody, injuries sustained in traffic incidents including pursuits, police shootings and a TASER deployment.

Table 14. Summary of police-related deaths and significant events

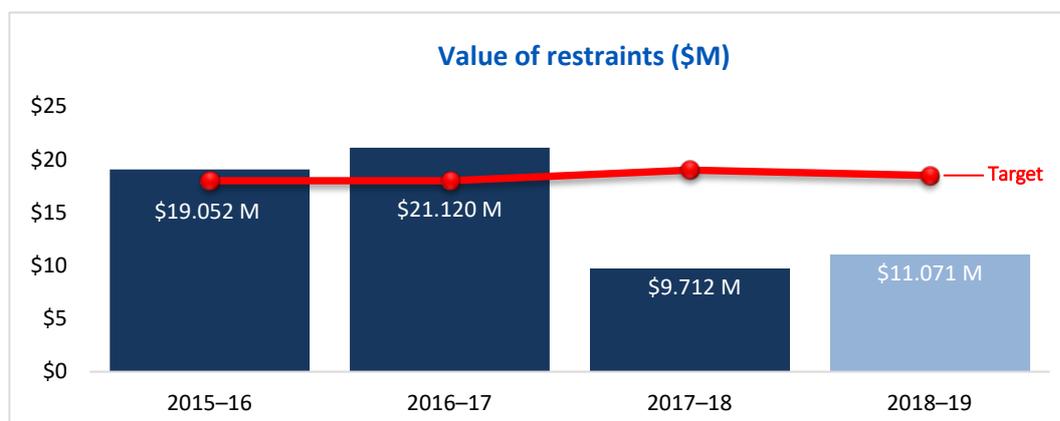
Description	Number
Police-related deaths	5
Notifications of significant events Qld Police	15

Proceeds of Crime

Table 15. Proceeds of crime outcomes

Description	Number	Value
Restraining orders obtained	28	\$11.071 M
Forfeitures of property to the state	34	\$6.580 M
Settlement negotiations	39	\$16.842 M

Graph 2. Value of criminal proceeds restrained, 2015–16 to 2018–19



Graph 3. Value of criminal proceeds forfeited, 2015–16 to 2018–19

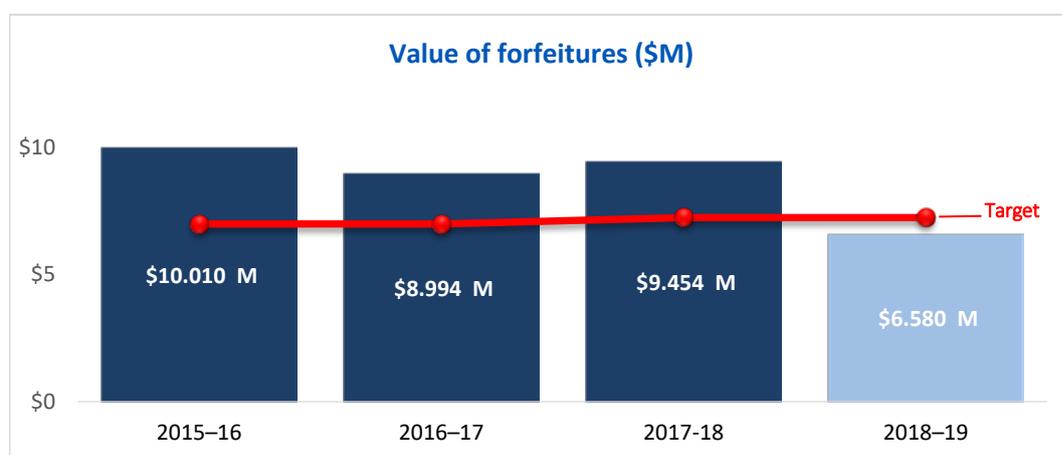


Table 16. Matters in progress

Description	Number	Value
Civil confiscation matters involving restrained property	68	\$41.018 M
Matters pending restraint	44	\$18.141M

Table 17. Total restraints and forfeitures

Description	Value
Results since 2002	
Restraints	\$256.005 M
Forfeitures	\$106.586 M

Hearings

Table 18. CCC hearings overview

Description	Crime investigation hearings	Crime intelligence hearings	Corruption investigation hearings
Hearing days	91	19	21
Witnesses attending	106	19	28
Attendance notices issued	137	39	23

Legal services

Table 19. Queensland and Civil and Administrative Tribunal (QCAT) proceedings

Description	Number
New review applications filed ¹	7
Police disciplinary applications before QCAT (reviews and corrupt conduct proceedings)	14
Police disciplinary matters finalised	4
Ongoing corrupt conduct proceedings	3
Ongoing disciplinary review matters	11
Appeals before the Appellate Tribunal	1

Note:

1. "New review applications filed" also includes 4 applications in which the CCC applied to join reviews brought by officers, rather than commencing a review itself.

Table 20. Other legal proceedings¹

Description	Number
Judicial reviews	1
Section 195 appeals (Court of Appeal)	0
Contempt Applications (Supreme Court)	1
Supreme Court proceeding (other than Contempt)	0
Court of Appeal Matters	1 ²

Notes:

1. There is one matter currently before the Magistrates Court, in which the CCC is being sued by a former complainant.
2. The matter before the Court of Appeal is an appeal from a Supreme Court proceeding. It is included only as a Court of Appeal matter to avoid double-counting.

Police Service Reviews

Commissioners for Police Service Reviews (Review Commissioners) review grievances that police officers may have about promotions, transfers or disciplinary action. To ensure the transparency and independence of the review process, Queensland Police Union of Employees representatives have a standing invitation to attend promotion, transfer and disciplinary review hearings as observers.

When a review matter progresses to a hearing, the Review Commissioner is empowered to consider the material presented and prepare written recommendations for the attention of the Commissioner of Police (Commissioner), who makes the final decision. If a recommendation is not accepted, the Commissioner must provide the Review Commissioner with a statement of reasons for this.

Table 21 **Outcome of matters**

	Promotion	Transfer	Discipline	Lateral transfer	Medical retirement	Non-appointment
Matters lodged ¹	15	1	2	0	0	0
Matters heard ²	7	0	0	0	0	0
Matters awaiting hearing	4	0	1	0	0	0
Matters pending e.g. awaiting papers, QCAT outcome	0	0	1	0	0	0
Matters withdrawn or lapsed, or not within jurisdiction (prior to hearing)	4	1	0	0	0	0

Notes:

1. Five applications were withdrawn.
2. Of the 7 matters heard:
 - 3 matters were affirmed
 - 4 matters were set aside.

Workforce compositionTable 22 **Full-time equivalents (FTE) as at 14 December 2018¹**

Count of actual employee numbers	Employment type			
	Permanent	Temporary	Casual	Total
Strategic and Corporate Services Division	52.7	13.91	0	66.61
Policy and Research Division	4	6	0	10
Operations Support Division	50	0	0	50
Office of the Commission	10	0	0	10
Legal Services Division	14.17	6.2	0	20.37
Intelligence Division	38.45	4	1.81	44.26
Financial Investigations Division	26.63	0	0	26.63
Crime Division	19.13	5	4.95	29.08
Corruption Division	56.65	7.8	0	64.45
Total sum of staff FTE²	271.73	42.91	6.76	321.40
Notes:				
<ol style="list-style-type: none"> 1. CCC establishment data is derived from fortnightly reports from the Central Administration Agency, the CCC's payroll provider. The reported FTE reflects the establishment as at the latest fortnightly report possible in the relevant month. 2. Reported data excludes staff who are on long-term leave (e.g. parental leave; ill health leave; secondment to another agency). There were 24 permanent staff members (totalling 6.5 paid FTE) on long-term leave as at 14 December 2018. 				

Appendix A Liaison meetings

- On 1 November 2018, I met with Mr Peter Bridgman and Mr Rob Lloyd-Jones from the Public Service Act Review team (of the Department of the Premier and Cabinet) to discuss the review of the *Public Service Act 2008*.
- On 1 November 2018, I met with Mr James Koulouris (Deputy Commissioner, Organisational Capability) and Mr Andrew Beck (Deputy Commissioner, Custodial Operations) of Queensland Corrective Services to discuss matters related to Taskforce Flaxton.
- On 2 November 2018, I attended the Griffith University Business School Annual Gala Dinner by invitation.
- On 5 November 2018, I attended the International Society for the Reform of Criminal Law organising committee meeting as a member of the committee.
- On 7 November 2018, I attended the Integrity Committee meeting as a member of the Committee.
- On 8 November 2018, Mr Darren Brookes (Assistant Director, Police Program, CCC) and I attended the Joint Assessment and Moderation Committee meeting as members of the Committee.
- On 9 November 2018, Dr Rebecca Denning (Director, Policy and Research, CCC) and I met with Mr Kim Wood (Principal Commissioner) and Ms Kristy Bogaards (Executive Director) of the Queensland Productivity Commission to discuss the Queensland Productivity Commission's inquiry into imprisonment and recidivism.
- On 12 November 2018, Detective Chief Superintendent Cheryl Scanlon APM (Executive Director, Operations Support, CCC) and I presented at the Queensland Police Service (QPS) Senior Officer Professional Practice Forum to the QPS (Ipswich) regarding police disciplinary matters.
- On 13 November 2018, Ms Sharon Raabe (Acting Director, Financial Investigations, CCC) and I met with the Honourable Mark Ryan MP (Minister for Police and Minister for Corrective Services), Mr Ian Stewart APM (Commissioner, QPS), the Honourable Yvette D'Ath MP (Attorney-General and Minister for Justice), Mr Michael Byrne QC (Director of Public Prosecutions), Mr David Mackie (Director-General, Department of Justice and Attorney-General) to discuss the National Cooperative Scheme on Unexplained Wealth.
- On 14 November 2018, I presented to the Office of the Child and Family Official Solicitor's Lawyers Conference regarding *The Role of In House Counsel: Addressing Governance Failures & Potential Corrupt Conduct*.
- On 15 November 2018, I presented at the Corruption Prevention Network Queensland's Annual General meeting regarding an update on the CCC's work during the past year as a patron of the Network.
- On 16 November 2018, Mr Paul Alsbury (Senior Executive Officer, Corruption, CCC), Ms Sharon Loder (Senior Executive Officer, Crime, CCC), Mr Benjamin Duell (Acting Manager, Proceeds of Crime, CCC), Ms Kylee Rumble (Director, Integrity Services, CCC), Ms Helene Wells (Deputy Director, Policy and Research, CCC) and I met with Ms Lynne Owens (Director-General) and Mr Mark Bishop (Australia and New Zealand Regional Commander) of the National Crime Agency of the United Kingdom for discussions of mutual interest.
- On 16 November 2018, Dr Rebecca Denning (Director, Policy and Research, CCC) and I met with Dr John Wakefield (Deputy Director-General, Queensland Health) and Mr Glen Rice QC to discuss the Taskforce Flaxton public hearing.
- On 19 November 2018, I presided over the Taskforce Flaxton public hearing.
- On 20 November 2018, Detective Chief Superintendent Cheryl Scanlon APM (Executive Director, Operations Support, CCC) and I presented at the QPS Senior Officer Professional Practice Forum to the QPS (Toowoomba) regarding police disciplinary matters.
- On 21 November 2018, I participated in a panel session at the "Integrity Round Table event" hosted by Minter Ellison.
- On 21 November 2018, I presented at the Local Government Finance Professionals 2018 Conference regarding *Corruption Risks in Local Government*.
- On 22 November 2018, Ms Sharon Loder (Senior Executive Officer, Crime, CCC), Mr Paul Alsbury (Senior Executive Officer, Corruption, CCC) and I met with Mr Charlie Carver (State Manager Queensland) of the Australian Criminal Intelligence Commission to discuss matters of mutual interest.
- On 22 November 2018, Mr Darren Brookes (Assistant Director, Police Program, CCC) and I attended the Joint Assessment and Moderation Committee meeting as members of the Committee.
- On 23 November 2018, Ms Kylee Rumble (Director, Integrity Services, CCC) and I met with two members of the public regarding a complaint.

- On 29 November 2018, I attended the Valedictory Ceremony for the Honourable Justice Roslyn Atkinson AO by invitation.
- On 30 November 2018, I presented at the Queensland Health Metro South Executive Leadership Team's *Committed to Ethical Leadership Forum* regarding matters relating to corruption in the health sector. Ms Jen O'Farrell (Chief Executive Officer) accompanied me to this speaking engagement.
- On 3 December 2018, Ms Tracy Linford APM (Deputy Commissioner, QPS) and I met with Mr Terry Ryan (State Coroner) regarding a matter of mutual interest.
- On 4 December 2018, Detective Chief Superintendent Cheryl Scanlon APM (Executive Director, Operations Support, CCC) and I presented at the QPS Senior Officer Professional Practice Forum to the Queensland Police Service (Logan) regarding police disciplinary matters.
- On 6 December 2018, Mr Darren Brookes (Assistant Director, Police Program, CCC) and I attended the Joint Assessment and Moderation Committee meeting as members of the Committee.
- On 6 December 2018, I attended the QPS Controlled Operations Committee meeting as a member of the Committee.
- On 7 December 2018, I presented at the University of Queensland's Faculty of Business, Economics and Law Graduation Ceremony by invitation regarding professional success and ethical conduct.
- On 10 December 2018, Detective Chief Superintendent Cheryl Scanlon APM (Executive Director, Operations Support, CCC) and I presented at the QPS Senior Officer Professional Practice Forum to the QPS (Gold Coast) regarding police disciplinary matters.
- On 10 December 2018, I attended the Christmas Cabinet Reception hosted by the Premier of Queensland and Minister for Trade by invitation.
- On 11 December 2018, Mr Mark Docwra (Deputy Director, Legal Services, CCC) and I met with Mr Scott McDougall (Commissioner, Anti-Discrimination Commission) to discuss matters of mutual interest.
- On 11 December 2018, I met with Mr Peter Hall QC (Chief Commissioner) of the Independent Commission Against Corruption NSW by telephone to discuss matters of mutual interest.
- On 12 December 2018, I attended the presentation of newly appointed Queen's Counsel members with members of the judiciary and legal profession by invitation.
- On 12 December 2018, I met with Mr Howard Whitton (Founding Director and Chief Product Officer) of The Ethicos Group to discuss matters of mutual interest.
- On 12 December 2018, I attended the Queensland Police Union's End of Year function by invitation.
- On 14 December 2018, I hosted a media conference regarding the release of the CCC report entitled *Taskforce Flaxton: An examination of corruption risks and corruption in Queensland prisons*.
- On 14 December 2018, I met with the Honourable Stirling Hinchliffe MP (Minister for Local Government, Minister for Racing and Minister for Multicultural Affairs) to discuss local government matters.
- On 20 December 2018, Mr Darren Brookes (Assistant Director, Police Program, CCC) and I attended the Joint Assessment and Moderation Committee meeting as members of the Committee.
- On 21 December 2018, I met with Mr Ian Stewart APM (Commissioner, QPS) regarding matters of mutual interest.
- On 21 December 2018, I met with Mr Warwick Agnew (Director-General, Department of Local Government, Racing and Multicultural Affairs) to discuss local government matters.

Appendix B Media

Media releases	
14 December 2018	<p>CCC's Taskforce Flaxton report tabled in Parliament</p> <p>The CCC has made 33 recommendations to address corruption and corruption risks in Queensland corrective services facilities. The CCC has tabled in State Parliament its report titled <i>Taskforce Flaxton: An examination of corruption risks and corruption in Queensland prisons</i>.</p>
13 December 2018	<p>Intention to table the Taskforce Flaxton report</p> <p>Tomorrow (14 December), the Crime and Corruption Commission (CCC) intends on tabling in Parliament a report on Taskforce Flaxton.</p>
7 December 2018	<p>United against corruption: Joint communiqué from Australia's anti-corruption Commissioners</p> <p>As International Anti-Corruption Day (December 9) approaches, we, the Commissioners of independent, anti-corruption and law enforcement integrity agencies in Australia, collectively call on public sector leaders to do more to build strong cultures of integrity that resist corruption.</p>
7 December 2018	<p>Barrister charged with perjury</p> <p>The CCC has this morning issued a Notice to Appear in Court to a 51-year-old barrister to face two charges of perjury arising from Operation Stockade.</p>
6 December 2018	<p>Custodial officer and two other men charged with trafficking drugs and other offences</p> <p>Three people have been charged this afternoon with trafficking dangerous drugs and other serious criminal offences by the CCC after an investigation into allegations staff from a Queensland Corrective Services (QCS) facility were involved in sourcing and supplying steroids.</p>
27 November 2018	<p>Man charged for breaching bail</p> <p>A 47-year-old Tarragindi man was charged this afternoon by the CCC with breaching a bail condition contrary to section 29 of the <i>Bail Act 1980</i>.</p>
19 November 2018	<p>Review of the <i>Terrorism (Preventative Detention) Act 2005</i> tabled in Parliament</p> <p>A Crime and Corruption Commission (CCC) report on Queensland's <i>Terrorism (Preventative Detention) Act 2005</i> (TPDA) was tabled in State Parliament today by the Minister for Police and Minister for Corrective Services.</p>
13 November 2018	<p>Sydney man extradited to face drug-trafficking and drug supply charges</p> <p>A 48-year-old Sydney man was extradited from New South Wales today and has been charged by the Crime and Corruption Commission (CCC) with drug-trafficking, drug supply and other offences.</p>
Media interviews	
Nil	No media interviews occurred in November or December 2018.
Media conferences	
14 December 2018	CCC Chairperson Alan MacSporran QC held a press conference to discuss the recommendations and outcomes of Taskforce Flaxton.
CCC social media	
31 December 2018	As at 31 December 2018, the CCC had 737 Twitter followers, 916 Facebook followers and 853 Facebook page likes.

Appendix C External presentations

Date	Presenter and title	Audience	Topic
November 2018			
07/11/18	Paul Alsbury Senior Executive Officer Corruption	Local Govt. Managers Aust., Qld Governance Forum, Cairns	<i>Competence to Corruption and everything in between: Lessons from CCC Investigations</i>
12/11/18	Alan MacSporran QC Chairperson	Queensland Police Service Ipswich Division, Southern Region	<i>CCC/QPS Engagement</i>
	Detective Chief Superintendent Cheryl Scanlon Executive Director Operations Support		
14/11/18	Alan MacSporran QC Chairperson	Office of the Child and Family Official Solicitor Lawyers Conference	<i>The Role of In House Counsel: Addressing Governance Failures & Potential Corrupt Conduct</i>
15/11/18	Jacob Formann Acting Chief Information Officer Strategic & Corporate Services	12 th National Investigations Symposium, Sydney	<i>Data as an asset An integrity agency perspective</i>
15/11/18	Detective Sergeant Cameron Gardner Organised Crime Crime Division		<i>Witnesses solve crime, but memory is fragile. Let's get it right</i>
15/11/18	Alan MacSporran QC Chairperson	Corruption Prevention Network Queensland	<i>Update on Crime and Corruption Commission activities 2018</i>
20/11/18	Alan MacSporran QC Chairperson	Queensland Police Service Toowoomba Division, Southern Region	<i>CCC/QPS Engagement</i>
	Detective Chief Superintendent Cheryl Scanlon Executive Director Operations Support		
21/11/18	Alan MacSporran QC Chairperson	Local Government Finance Professionals 2018 Conference	<i>Corruption Risks in Local Government</i>
22/11/18	Jen O'Farrell Chief Executive Officer	Interdepartmental Accounting Group Inc Conference, Gold Coast	<i>Leadership: Challenges and Directions</i>
23/11/18	Paul Alsbury Senior Executive Officer Corruption	Interdepartmental Accounting Group Inc Conference, Gold Coast	<i>Fraud Technology</i>

Date	Presenter and title	Audience	Topic
23/11/18	Sean Arthur Senior Intelligence Analyst Intelligence	Queensland Corrective Services - Intelligence Skills Diploma Course	<i>CCC Intelligence Function</i>
30/11/18	Helene Wells Deputy Director Policy and Research	Criminology students Bond University	<i>Criminology Careers</i>
30/11/18	Alan MacSporran QC Chairperson	Queensland Health Metro South Executive Leadership Team	<i>Committed to Ethical Leadership</i>
December 2018			
1/12/18 - 3/12/18	Detective Senior Sergeant Mark Andrews Operations Leader Corruption Operations	New South Wales Police Force Human Source Management Course Richmond, NSW	<i>Phantom Secure Takedown – Human Source Management</i>
04/12/18	Alan MacSporran QC Chairperson	Queensland Police Service Logan District, South East Region	<i>CCC/QPS Engagement</i>
	Detective Chief Superintendent Cheryl Scanlon Executive Director Operations Support		
04/12/18	Darren Brookes Assistant Director Corruption	WEBINAR Office of the Qld Ombudsman	<i>Changes to the Crime and Corruption Act 2001: What does it mean for you</i>
05/12/18	Darren Brookes Assistant Director Corruption	Community of Practice for Ethics and PID Coordinators	<i>Changes to the Crime and Corruption Act 2001: What does it mean for you</i>
05/12/18	Senior Witness Protection Officer	Queensland Police Services Detective Training Phase 3 Oxley Academy	<i>Witness Protection</i>
06/12/18	Michael Scott Director, Crime Hearings and Legal Services	Queensland Police Service Detective Training Phase 3 Oxley Academy	<i>Crime and Intelligence hearings – a guide for QPS Investigators – Using the CCC coercive hearings powers to assist your investigations</i>
	Detective Inspector David Preston Operations Coordinator Corruption Operations		<i>Overview of the CCC's Corruption Operations</i>
	Sally McCarthy Senior Lawyer Legal Services Division		<i>Recovering the Proceeds of Crime</i>
6/12/18	Hilary Fox Principal Adviser Prevention	Queensland Ambulance Service Supervisor Training Brisbane	<i>Why Comply QAS obligations and manager responsibilities in</i>

Date	Presenter and title	Audience	Topic
			<i>relation to identifying and preventing corrupt conduct</i>
07/12/18	Alan MacSporran QC	University of Queensland's Faculty of Business, Economics and Law Graduation Ceremony	<i>Professional success and ethical conduct</i>
10/12/18	Alan MacSporran QC Chairperson Detective Chief Superintendent Cheryl Scanlon Executive Director Operations Support	Queensland Police Service Gold Coast District, South East Region	<i>CCC/QPS Engagement</i>



Crime and Corruption Commission

QUEENSLAND

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