



QUEENSLAND PARLIAMENT **COMMITTEES**

Annual Report 2024-25

State Development, Infrastructure and Works Committee



Report No. 16

58th Parliament, October 2025

State Development, Infrastructure and Works Committee

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Deputy Chair	Ms Jonty Bush MP, Member for Cooper
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All references and webpages are current at the time of publishing.

Acknowledgements

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Chair's foreword

This report details the activities of the State Development, Infrastructure and Works Committee from 28 November 2024 to 30 June 2025.

In accordance with section 108 of the *Parliament of Queensland Act 2001*, this report includes a summary of issues considered by the committee, a brief description of Ministerial responses to committee recommendations, a statement of revenue and spending for the year, and a list of committee meetings and members attending or absent from each meeting.

On behalf of the committee, I would like to take this opportunity to thank all those who have contributed to the work of the committee during this reporting period.

I also thank my fellow committee members for their ongoing dedication and collaborative approach and the committee's secretariat and parliamentary staff for their professional support throughout the year.

A handwritten signature in blue ink, appearing to read 'Jim McDonald', with a stylized flourish at the end.

Jim McDonald MP
Chair

Report in brief

The State Development, Infrastructure and Works Committee (committee) was established by the Legislative Assembly on 28 November 202 as a portfolio committee with responsibility for:

- State Development, Infrastructure, Planning and Industrial Relations
- Transport and Main Roads
- Housing, Public Works and Youth
- Sport, Racing, Olympic and Paralympic Games.¹

This report covers the period from 28 November 2024 to 30 June 2025 in the 2024-25 financial period. In that time, the committee:



examined

4

bills



received

1904

submissions



held

18

public briefings and
hearings



examined

31

items of subordinate
legislation

The committee's examination of bills included proposals to:

- provide duty relief for first home owners, to enable recipients of the transfer duty home concessions to rent part of their property, and to introduce an exemption from payroll tax or the mental health levy for wages paid or payable by a medical practice to GPs²
- establish the Queensland Academy of Sport as a statutory body³
- introduce a 'community benefit system' into the Queensland planning framework, to amend removal and proxy provisions for Board members and the CEO of Economic Development Queensland, and to make changes to governance, project delivery and planning pathways to enable the implementation of the 2032 Games Delivery Plan⁴
- amend the process for reporting serious safety matters in Queensland's building and construction industry and to enable the Queensland Building and Construction Commission to deliver more services digitally.⁵

¹ *Standing Rules and Orders of the Legislative Assembly*, Schedule 6.

² Revenue Legislation Amendment Bill 2024.

³ Queensland Academy of Sport Bill 2025.

⁴ Planning (Social Impact and Community Benefit) and Other Legislation Amendment Bill 2025.

⁵ Queensland Building and Construction Commission and Other Legislation Amendment Bill 2025.

The committee also examined and reported on 31 items of portfolio subordinate legislation during the period, and commenced its examination of a further 7 items of subordinate legislation tabled prior to the end of the financial year.

In addition to scrutinising legislation, the committee commenced an inquiry into e-mobility safety and use in Queensland, referred by the Legislative Assembly on 1 May 2025.

In June 2025, the committee commenced preparation for its examination of portfolio budget estimates for 2025-26.

The committee also considered 3 Auditor-General reports during the reporting period, exercised its oversight of the Night-Life Economy Commissioner and the Queensland Building and Construction Commission, and received general briefings from departments within its portfolio areas.

The committee's total expenditure for the reporting period was \$333,075.

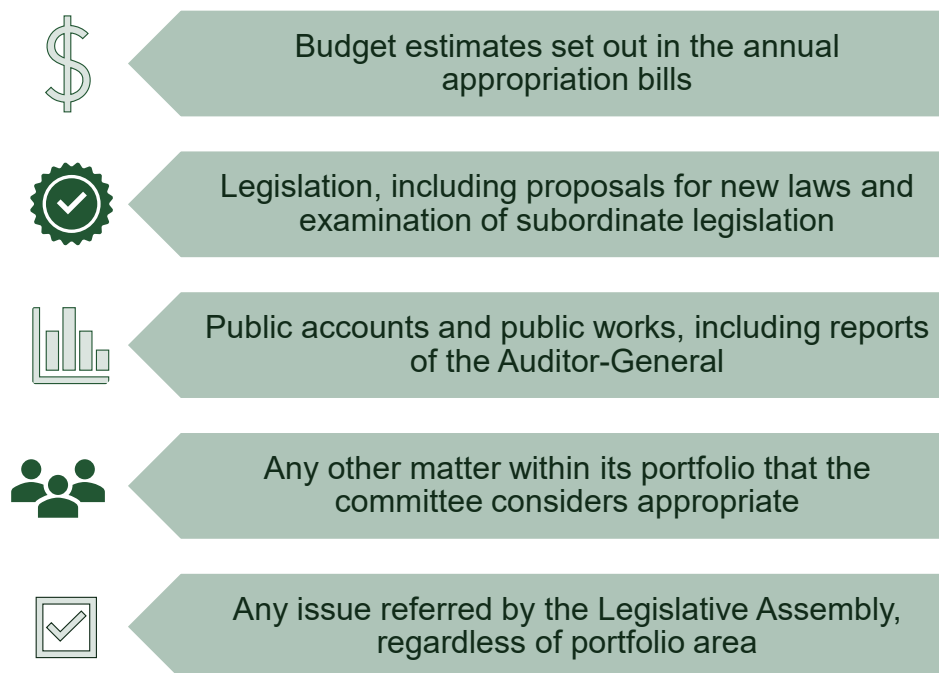
1. Functions of the committee

The State Development, Infrastructure and Works Committee is a portfolio committee responsible for:

- State Development, Infrastructure, Planning and Industrial Relations
- Transport and Main Roads
- Housing, Public Works and Youth
- Sport, Racing, Olympic and Paralympic Games.

The committee has a broad range of responsibilities within its portfolio areas, as shown in the Figure 1 below. These responsibilities are set out in the *Parliament of Queensland Act 2001*.⁶ The committee is also responsible for overseeing the performance of the Night-Life Economy Commissioner and the Queensland Building and Construction Commission, as detailed in Schedule 6 of the Standing Rules and Orders of the Legislative Assembly.

Figure 1: Committees are responsible for oversight of a range of matters within their portfolio areas



2. Overview of committee activities

During the period 28 November 2024 to 30 June 2025, the committee engaged with stakeholders who gave evidence to its inquiries. Table 1 summarises the activities of the committee during the reporting period. The committee heard from 143 witnesses during 12 public briefings and 6 public hearings. These witnesses made valuable

⁶ *Parliament of Queensland Act 2001*, ss 92-94.

contributions and helped the committee to perform its work during the year, including 4 bill inquiries, 1 referred inquiry, and consideration of 3 Auditor-General reports.

The committee's reports tabled during the reporting period are available on the committee's website. Members' attendance at committee proceedings is set out in Appendix A – of this report.

Table 1: Committee activities during the reporting period

Activity	Number
Committee meetings	27
Public briefings	11
Private briefings	0
Public hearings – Brisbane	4
Public hearings – regional Queensland	2
Private hearings	0
Witnesses questioned at public briefings and hearings	143
Inquiry submissions received	1904
Meetings/briefings with Schedule 6 oversight bodies ⁷	1
Bill inquiries ⁸	4
Pieces of subordinate legislation examined and reported on	31
Forms authorised by legislation considered	0
Public works inquiries	0
Public account inquiries - Auditor-General reports examined	3
Annual reports of portfolio entities examined	0
Inquiries referred by the Legislative Assembly	1
Inquiries into other matters (self-referred)	0
Reports tabled	8

3. Examination of budget estimates

On 24 June 2025, the Appropriation Bill 2025 was introduced into Parliament, and referred to portfolio committees on 27 June 2025. The committee then commenced preparations for examination of the 2025-26 budget estimates for its portfolio areas, which totalled approximately \$19.86 billion. The estimates process was still in progress at the end of this reporting period.

⁷ Night-Life Economy Commissioner.

⁸ Includes an inquiry into the Queensland Building and Construction Commission and Other Legislation Amendment Bill 2025 that was on-going as at 30 June 2025.

4. Bill inquiries

When it examines Bills, the committee is responsible for considering:

- the policy to be given effect by the legislation
- whether it complies with the basic standards of law, known as fundamental legislative principles
- whether it is compatible with the human rights of people in Queensland.

Five bills were referred to the committee for examination during the reporting period. The committee completed 3 bill inquiries, and as shown in Table 2, the committee made a number of recommendations in relation to these bills. Government responses to recommendations made by the committee (where provided) are noted in the discussions of each inquiry below.⁹

Table 2: Bills examined by the committee, 28 November 2024 to 30 June 2025

Bill	Report No.	Recommendations
Revenue Legislation Amendment Bill 2024	1	4
Queensland Academy of Sport Bill 2025	6	2
Locking in Cost of Living Support (50 Cent Fares Forever) Amendment Bill 2025	Discharged	
Planning (Social Impact and Community Benefit) and Other Legislation Amendment Bill 2025	8	1
Queensland Building and Construction Commission and Other Legislation Amendment Bill 2025	Inquiry in progress at 30 June 2025	

4.1. Revenue Legislation Amendment Bill 2024

The Revenue Legislation Amendment Bill 2024 implemented revenue related commitments made by the government during the 2024 state election campaign. The Bill amended the *Duties Act 2001* to:

- for dutiable transactions that involve first home owners purchasing a new home or vacant land on which to build a home, provide full duty relief in respect of the first home owners' interests and to the extent they will use the new home as their home
- enable recipients of the transfer duty home concessions to rent part of their property during the one year occupation period and retain the full benefit of this relief.

The Bill also amended the *Payroll Tax Act 1971* to introduce an exemption from payroll tax or the mental health levy for wages paid or payable by a medical practice to GPs.

⁹ The government has 3 months to response to recommendations made by the committee; *Parliament of Queensland Act 2001*, s 107(4).

The committee accepted 11 submissions to its inquiry and held a public briefing and a public hearing. The committee tabled its report on 7 February 2025.

The committee made 4 recommendations, including that the Bill be passed. Other recommendations related to:

- a communication and education strategy to accompany implementation of the amendments to the *Duties Act 2001* to ensure that the community is fully aware of their legal rights and obligations should they choose to rent out a room in their home
- the Queensland Revenue Office issuing guidance regarding existing payroll tax exemptions applicable to certain non-GP specialists
- the Queensland Revenue Office issuing guidance regarding the application of the retrospective amnesty arrangements, particularly in regard to data disclosure requirements.

The government supported the recommendations. The Bill was passed with amendment on 20 February 2025.

4.2. Queensland Academy of Sport Bill 2025

The Queensland Academy of Sport Bill 2025 proposed to establish the Queensland Academy of Sport (QAS) as a statutory body, commencing 1 July 2025, to:

- assist emerging and elite Queensland athletes to achieve success at the Olympic Games and the Paralympic Games
- identify, and foster the development of, Queenslanders who demonstrate the talent to develop into future elite athletes
- collaborate with institutes of sport, and national and Queensland sporting organisations, to maximise the success of Australian athletes at the Olympic Games and the Paralympic Games.

The committee accepted 10 submissions to its inquiry and held a public briefing and a public hearing. The committee tabled its report on 11 April 2025.

The committee recommended that the Bill be passed. The committee also recommended that the Bill be amended to better align the composition of the Board with the purpose and functions of the QAS, so that there is both Olympic and Paralympic Games expertise on the Board.

The government supported the recommendation and proposed to include amendments that the Board must have at a minimum, one member with Olympic qualifications, skills or experience, and one member with Paralympic qualifications, skills or experience, and that acknowledge the separation of Olympic and Paralympic sports as separate industries with unique skillsets.

The Bill was passed with amendment on 1 May 2025.

4.3. Locking in Cost of Living Support (50 Cent Fares Forever) Amendment Bill 2025

The Locking in Cost of Living Support (50 Cent Fares Forever) Amendment Bill 2025 was introduced on 19 February 2025 by the Hon Stephen Miles MP, Leader of the Opposition and Member for Murrumba. The objective of the Bill was to make 50 cent fares on the Translink public transport network permanent.

The Bill was ruled out of order by the Speaker of the Legislative Assembly as it contained an appropriation and should not have been introduced without first being recommended by a message of the Governor in accordance with section 68 of the *Constitution of Queensland 2001* and standing order 174. The Speaker directed that the Bill be removed from the notice paper on 14 March 2025.

Consequently, while the Bill was referred to the committee, no inquiry was undertaken.

4.4. Planning (Social Impact and Community Benefit) and Other Legislation Amendment Bill 2025

The Planning (Social Impact and Community Benefit) and Other Legislation Amendment Bill 2025 proposed amendments to 7 Acts¹⁰ to:

- introduce a ‘community benefit system’ into the Queensland planning framework by among other things, requiring a proponent to conduct a Social Impact Assessment (SIA) and enter into a Community Benefit Agreement (CBA) with the local government before lodging a development application for particular uses (to be prescribed by regulation), and to provide a reserve power for the chief executive of the department administering the *Planning Act 2016* to allow a development application to be lodged with an assessment manager without a SIA and/or CBA, as well as the authority to impose conditions for social impacts
 - a consultation version of the draft regulation was tabled during the Minister’s introductory speech which indicated that the Bill would apply to proponents seeking to develop wind farms and large-scale solar farms
- remove the specified grounds on which the chief executive officer of the Minister for Economic Development Queensland can be removed from office, and to provide that particular members of the Economic Development Board can attend a meeting of the Board by proxy
- provide for timely delivery of 2032 Olympic and Paralympic Games (the Games) venues and villages, in a way that maximises the legacy benefits of the Games, by:
 - identifying Games venues and villages and their Games-related and legacy uses
 - identifying Games-related transport infrastructure

¹⁰ *Planning Act 2016, City of Brisbane Act 2010, Local Government Act 2009, Planning and Environment Court Act 2016, Building Act 1975, Economic Development Act 2012, and Brisbane Olympic and Paralympic Games Arrangements Act 2021.*

- providing an expedited pathway for the delivery of Games venues and villages and the construction of Games-related transport infrastructure identified in the *Brisbane Olympic and Paralympic Games Arrangements Act 2021* by removing the requirements for compliance with relevant Acts relating to development and use (other than building work and cultural heritage) and limiting review rights
- making changes to the functions and powers of the Games Independent Infrastructure and Coordination Authority (GIICA), the size of the 2032 Olympic and Paralympic Games (Corporation) Board; the government's oversight of the Corporation and GIICA, and the role of the Games Leadership Group as part of broader whole-of-Games governance arrangements
- removing the requirements for GIICA to prepare a Transport and Mobility Strategy and a Games Coordination Plan, as these functions are to be undertaken by government departments.

The committee received over 703 submissions, plus 3 form submissions from 416 individuals, to its inquiry and held one public briefing in Brisbane and 4 public hearings in Rockhampton, Biloela and Brisbane.

Community benefit system amendments

The committee received over 40 submissions from local government, renewable energy, legal and community stakeholders in relation to this part of the Bill. In summary, stakeholders submitted general support for the introduction of a community benefit system and the formalisation of community engagement requirements. However, some issues were raised about the practical implementation of the requirements. Key themes considered by the committee included:

- support for a community benefit system
- timing and mandatory nature of community benefit requirements
- whether existing mechanisms in the planning framework could be used instead
- calls for a coordinated and strategic approach to renewables investment
- mediation provisions in the Bill and Chief Executive powers
- scope of the consultation version of the draft planning regulation including the omission of Battery Energy Storage Systems, and the solar farm thresholds.

Brisbane 2032 Olympic and Paralympic Games amendments

The committee received hundreds of submissions in relation to these amendments, the majority of which focussed on GIICA's responsibilities and powers, the Games venues contained in Schedule 1 of the Bill (including the identification of Victoria Park), and the proposed planning pathway including the provision that Games-related development, legacy use, or activity, is taken as lawful despite several existing Acts. Key themes considered by the committee included:

- support for a streamlined planning pathway

- removal of requirements to comply with certain legislation
- appeals, reviews and civil proceedings
- Victoria Park and Redlands White Water Centre
- Aboriginal and Torres Strait Islander cultural heritage matters
- streamlined governance arrangements.

The committee tabled the report of its inquiry on 24 June 2025,¹¹ recommending that the Bill be passed. The Bill was passed with amendment on 25 June 2025.

4.5. Queensland Building and Construction Commission and Other Legislation Amendment Bill 2025

The Queensland Building and Construction Commission and Other Legislation Amendment Bill 2025 proposed amendments to the *Queensland Building and Construction Commission Act 1991* (QBCC Act), *Building Act 1975* and *Plumbing and Drainage Act 2017* with the aim of modernising the regulatory framework for the Queensland Building and Construction Commission (QBCC) by supporting the QBCC to deliver more services digitally, and streamlining workplace safety in Queensland's building and construction industry by amending how industry reports serious safety matters.

The Bill proposed to simplify the process for reporting safety matters under the QBCC Act without changing the intent or outcomes of the existing legislative framework. The two types of safety matters that must be reported under section 54A of the QBCC Act were retained. However, instead of licensees having to notify two different regulators about a relevant matter, the Bill provided that the licensee must only notify the Office of Industrial Relations, which will then share the information with the QBCC on a daily basis by way of an automated report.

In response to concerns that the change in legislation could have the effect of weakening existing reporting arrangements, the committee sought and received assurances that the amendments proposed sought only to simplify the process for reporting safety matters and would not change the intent or outcomes of the existing framework as it relates to incident reporting.

Amendments in the Bill to support the implementation of digitisation initiatives within the QBCC were in regard to the introduction of digital licensing, related investigator powers, the digital serving of documents and the introduction of penalties for licensees who do not update their contact details within specified timeframes.

¹¹ The committee tabled a revised Report No. 8, 58th Parliament - Planning (Social Impact and Community Benefit) and Other Legislation Amendment Bill 2025 on 24 June 2025, pursuant to the Speaker's Statement of 24 June 2025 that the committee's report tabled on 20 June 2025 contained unparliamentary language in the statement of reservation tabled as part of the report.

The committee accepted 10 submissions to its inquiry and held 2 public briefings and a public hearing. The committee tabled its report on 15 August 2025, recommending that the Bill be passed.

5. Other inquiries

The committee conducted 4 other inquiries during the reporting period in relation to its public accounts, public works and other responsibilities.

5.1. Public accounts inquiries

The committee is responsible for assessing the public accounts of entities within its portfolio areas with regard to the economy, efficiency and effectiveness of financial management. This responsibility includes examination of government financial documents including annual reports, and reports of the Auditor-General relevant to the committee's portfolio areas.¹²

5.1.1. Auditor-General's reports

The committee's role includes consideration of reports of the Auditor-General that fall within its portfolio areas.

The Auditor-General is the independent auditor of the public sector and leads the Queensland Audit Office (QAO). The Auditor-General reports to parliament on the results of annual financial audits and performance audit work, providing findings, conclusions, and recommendations for improvement.

In the reporting period, the committee considered 3 reports from the Auditor-General. The committee held 2 public briefings with the Auditor-General and QAO officials in the process of considering the reports.

The Auditor-General Reports considered by the committee are shown in Table 3, with a summary regarding each report in the following sections.

Table 3: Auditor-General's Reports examined

Auditor-General Report	Consideration completed/ongoing	Committee report no.	Committee recommendations
Report 5: 2024-25 — <i>Preparing for the Brisbane Games</i>	ongoing	--	--
Report 9: 2024-25 – <i>Major Projects 2024</i>	ongoing	--	--
Report 14: 2024-25 – <i>Managing Minjerribah Futures funding</i>	ongoing	--	--

Report 5: 2024-25 — *Preparing for the Brisbane Games*

Auditor-General's Report 5: 2024-25 – *Preparing for the Brisbane Games* (Report 5) was tabled on 13 December 2024 and referred to the committee for consideration on 20 February 2025.

¹² *Parliament of Queensland Act 2001*, s 94(1).

Report 5 is a report of a performance audit by the QAO which assessed whether entities have appropriate governance arrangements, strategies and plans to effectively prepare for the Brisbane 2032 Olympic and Paralympic Games (the Games) and to coordinate their activities. The Auditor-General found that while the current governance structure has been effectively designed for this purpose, improvements can be made across various entities to minimise risks and ensure good governance, project planning and budgeting practices are embedded in all activities to deliver the Games.¹³

The Auditor-General made 4 recommendations regarding:

- effectively managing risks for the Games
- developing a whole-of-games budget
- monitoring and reporting expenditure against the whole-of-games budget
- ensuring the sustainability strategy and plans are clear and transparent about delivery of sustainable outcomes for the Games.¹⁴

As a part of its consideration of Report 5, the committee conducted a public briefing with the Auditor-General and officers of the QAO on 25 March 2025.¹⁵

As at 30 June 2025 the committee's consideration of Report 5 was ongoing.

Report 9: 2024-25 – Major Projects 2024

Auditor-General's Report 9: 2024-25 – *Major projects 2024* (Report 9) was tabled on 20 January 2025 and referred to the committee for consideration on 20 February 2025.

Report 9 provides insights into significant infrastructure projects in Queensland using publicly available data from the capital budgets from the 2020 to 2024 financial years. The report did not cover any changes in the strategy or budget following the change of government in October 2024.

The Auditor-General found that Queensland's capital expenditure continues to increase, and that:

- entities need to strictly manage conflicts of interest when making procurement decisions
- the asset transfer process requires coordination improvement and relevant guidelines
- labour market constraints have affected the costs and timeline of the Cross River Rail project.

The Auditor-General made 2 recommendations for the implementation of appropriate governance arrangements by agencies involved in asset transfers and the development of guidelines to assist agencies to understand and discharge their responsibilities with respect to asset transfers.

¹³ Auditor-General's Report 5: 2024-25 – *Preparing for the Brisbane Games*, p 3.

¹⁴ Auditor-General's Report 5: 2024-25 – *Preparing for the Brisbane Games*, p 4.

¹⁵ See public briefing transcript, Brisbane, 25 March 2025.

The committee conducted a public briefing with the Auditor-General and officers of the QAO on 25 March 2025 to assist its consideration of Report 9.

As at 30 June 2025 the committee's consideration of Report 9 was ongoing.

Report 14: 2024-25 – Managing Minjerribah Futures funding

Auditor-General's Report 14: 2024-25 – *Managing Minjerribah Futures funding* (Report 14) was tabled on 8 May 2025 and referred to the committee for consideration on 22 May 2025.

Report 14 outlines the findings from the QAO's assessment of how relevant state government departments¹⁶ managed funding agreements with the Quandamooka Yoolooburrabee Aboriginal Corporation (QYAC), firstly under the North Stradbroke Island Economic Transition Strategy and later Minjerribah Futures.

The Queensland Government initiated the North Stradbroke Island Economic Transition Strategy (transition strategy) in 2016 to assist the North Stradbroke Island (Minjerribah) community in its economic transition away from sand mining. In 2019, the transition strategy was reissued as Minjerribah Futures. The QYAC was the assigned project coordinator for 9 of the original 23 projects.

The QAO's assessment of the program focused on the period 1 July 2016 to 31 December 2021 as this represented the main timeframe when relevant agreements were entered into, most of the initial funding was provided to QYAC, and projects were scheduled for completion. As QYAC is not a public sector entity, the QAO did not audit its use of the funds.

The QAO found that reporting on the status of projects by state government departments could be improved, the design of the program impacted its timely delivery, and the oversight of projects was inconsistent.

The Auditor-General made 7 recommendations to the Department of the Environment, Tourism, Science and Innovation, 5 of which are also addressed to the Department of State Development, Infrastructure and Planning. The Auditor-General noted that while addressed to these departments, the recommendations should be considered by other departments when developing similar programs in the future. The recommendations primarily relate to ensuring that similar complex programs are appropriately designed to support the delivery of projects, and that there is adequate consideration of the capacity and skill set of the project partners selected to lead and deliver projects, particularly where multiple complex projects are to be delivered concurrently.

As at 30 June 2025 the committee's consideration of Report 14 was ongoing.

¹⁶ Department of State Development, Manufacturing, Infrastructure and Planning and the Department of Innovation, Tourism Industry Development and the Commonwealth Games.

5.2. Public works inquiries

The committee may consider public works undertaken by an entity that is a constructing authority¹⁷ for the works, or consider any major works,¹⁸ with its portfolio areas.

The committee did not conduct a public works inquiry during the reporting period.

5.3. Inquiries into other matters

The committee is required to deal with an issue referred to it by the Legislative Assembly,¹⁹ or may initiate an inquiry into any other matter in relation to its portfolio areas that the committee considers appropriate.²⁰

5.3.1. Inquiry into e-mobility safety and use in Queensland

On 1 May 2025 the Legislative Assembly agreed to a motion that the committee inquire into and report on e-mobility safety and use in Queensland. The motion included broad terms of reference to consider the benefits of e-mobility, including personal mobility devices such as e-scooters and e-skateboards as well as e-bikes; safety issues; issues associated with e-mobility ownership; the suitability of the current regulatory framework and approaches in other jurisdictions; the effectiveness of current enforcement approaches and powers to address dangerous riding behaviours and the use of illegal devices; the importation of illegal devices; communication and education about using e-mobility devices; and a broad spectrum of stakeholder perspectives. The full terms of reference are available on the inquiry webpage.²¹

As at 30 June 2025, the committee had accepted 1,177 submissions to its inquiry and received one public briefing from the Department of Transport and Main Roads, in Brisbane.

The committee's inquiry was in progress at the end of the reporting period. The committee is due to report to the Legislative Assembly by 30 March 2026.

6. Scrutiny of subordinate legislation

Subordinate legislation is legislation made by a department or other entity under powers given to them by an act of parliament. All subordinate legislation must be tabled in the Legislative Assembly, which can disallow it by resolution.²² To help it decide whether to do so, the Legislative Assembly refers each item of subordinate legislation to the relevant portfolio committee for consideration.

When examining subordinate legislation, each committee must consider:

- the policy to be given effect by the subordinate legislation

¹⁷ *Parliament of Queensland Act 2001*, s 96.

¹⁸ *Parliament of Queensland Act 2001*, s 94.

¹⁹ *Parliament of Queensland Act 2001*, s 92(2).

²⁰ *Parliament of Queensland Act 2001*, s 92(1)(d).

²¹ <https://www.parliament.qld.gov.au/Work-of-Committees/Committees/Committee-Details?cid=272&id=4522>

²² *Statutory Instruments Act 1992*, s 49, 50.

- whether it has sufficient regard for fundamental legislative principles
- whether it is consistent with the human rights of people in Queensland
- whether the explanatory notes provide an adequate explanation of why the subordinate legislation is needed and what it does
- its lawfulness.

During the reporting period, the committee examined and reported on 31 items of subordinate legislation. The committee conducted a public briefing with the Department of Transport and Main Roads in regard to SL 2024 No. 188.

As shown in Table 4, the committee identified matters regarding fundamental legislative principles or human rights in approximately 45 per cent of the subordinate legislation it examined and reported on in the period. In each case the committee was satisfied that the subordinate legislation had sufficient regard for fundamental legislative principles, and any limitations of human rights were reasonable and justified in the circumstances.²³

Table 4: Portfolio subordinate legislation examined

Report No.	Subordinate legislation	Matters identified		Explanatory notes adequate
		Fundamental legislative principles	Human rights	
2	Transport Operations (Marine Safety) Legislation Amendment Regulation 2024 (SL 2024 No. 188)	0	2	✓
3	Building and Construction Industry (Portable Long Service Leave) Regulation 2024 (SL 2024 No. 162)	0	0	✓
	Planning Amendment Regulation 2024 (SL 2024 No. 164)	0	0	✓
	Major Sports Facilities Amendment Regulation 2024 (SL 2024 No. 170)	0	3	✓
	Brisbane Olympic and Paralympic Games Arrangements Amendment Regulation 2024 (SL 2024 No. 172)	0	0	✓
	Work Health and Safety (Sexual Harassment) Amendment Regulation 2024 (SL 2024 No. 173)	1	0	✓
	Work Health and Safety Amendment Regulation 2024 (SL 2024 No. 174)	1	1	✓
	Heavy Vehicle (Mass, Dimension and Loading) National Amendment Regulation 2024 (SL 2024 No. 201)	0	0	✓
4	State Development and Public Works Organisation (Borumba Pumped Hydro Energy Storage Project Exploratory Works) Amendment Regulation 2024 (SL 2024 No. 202)	0	4	✓

²³ The committee also considered that except for some details not provided in regard to SL 2024 No. 251, the explanatory notes tabled with all subordinate legislation complied with part 4 of the *Legislative Standards Act 1992*. The committee noted that all of the human rights certificates tabled with the subordinate legislation reported on in the period provided sufficient information to consider compatibility with human rights.

Report No.	Subordinate legislation	Matters identified		Explanatory notes adequate
		Fundamental legislative principles	Human rights	
	Work Health and Safety (Amenities for Construction Work) Amendment Regulation 2024 (SL 2024 No. 203)	0	0	✓
	Economic Development (Affordable Housing) Amendment Regulation 2024 (SL 2024 No. 208)	0	4	✓
	Transport and Other Legislation Amendment (Postponement) Regulation 2024 (SL 2024 No. 223)	0	0	✓
	Transport Operations (Road Use Management—Accreditation and Other Provisions) (AIS approvals) Amendment Regulation 2024 (SL 2024 No. 224)	2	0	✓
	Transport Legislation Amendment Regulation (No. 2) 2024 (SL 2024 No. 225)	0	0	✓
	Brisbane Olympic and Paralympic Games Arrangements Amendment Regulation (No. 2) 2024 (SL 2024 No. 226)	0	0	✓
	Electrical Safety (Codes of Practice) and Other Legislation Amendment Notice 2024 (SL 2024 No. 235)	0	0	✓
	Proclamation made under the Manufactured Homes (Residential Parks) Amendment Act 2024 (SL 2024 No. 237)	0	0	✓
	Manufactured Homes (Residential Parks) Amendment Regulation 2024 (SL 2024 No. 238)	0	1	✓
	Proclamation made under the Workers' Compensation and Rehabilitation and Other Legislation Amendment Act 2024 (SL 2024 No. 239)	0	0	✓
	Electrical Safety and Other Legislation Amendment Regulation 2024 (SL 2024 No. 241)	2	2	✓
	Planning (Rural Workers' Initiative and Other Matters) Amendment Regulation 2024 (SL 2024 No. 248)	0	0	✓
	Rail Safety National Law National Regulations (Fees) Amendment Regulations 2024 (other SL ²⁴)	0	0 ²⁵	✓
5	Planning Amendment Regulation (No. 2) 2024 (SL 2024 No. 251)	0	1	✗ ²⁶

²⁴ This item does not form part of the usual numbered Queensland subordinate legislation series.

²⁵ Section 14 of the *Rail Safety National Law (Queensland) Act 2017*, which deals with parliamentary scrutiny of national regulations, does not refer to the Human Rights Act or apply any of its provisions to national regulations (such as the requirement to table a human rights certificate). No human rights certificate was tabled with the subordinate legislation. For completeness, the committee reviewed the subordinate legislation for compatibility with human rights and concluded that it does not raise any human rights issues.

²⁶ The explanatory notes tabled with SL 2024 No. 251 largely complied with the requirements of section 24 of the *Legislative Standards Act 1992*, but did not contain an outline of the results of the consultation and a brief explanation of any changes made to the legislation because of the consultation. The committee made a comment about the importance of explanatory notes containing all the information required by section 24 to ensure information relating to the development of legislation is accessible to all.

Report No.	Subordinate legislation	Matters identified		Explanatory notes adequate
		Fundamental legislative principles	Human rights	
	Electrical Safety (Codes of Practice) and Other Legislation Amendment Notice (No. 2) 2024 (SL 2024 No. 253)	0	0	✓
	Plumbing and Drainage Amendment Regulation 2025 (SL 2025 No. 1)	0	0	✓
	Planning (Wind Farms) Amendment Regulation 2025 (SL 2025 No. 2)	0	1	✓
	Proclamation - Building Industry Fairness (Security of Payment) Act 2017 (SL 2025 No. 3)	0	1	✓
	Economic Development (Revocation of Moranbah PDA) Amendment Regulation 2025 (SL 2025 No. 5)	0	0	✓
7	Work Health and Safety and Other Legislation Amendment (Postponement) Regulation 2025 (SL 2025 No. 9)	0	0	✓
	Building and Other Legislation Amendment Regulation 2025 (SL 2025 No. 12)	0	1	✓
	Residential Tenancies and Rooming Accommodation and Other Legislation Amendment Regulation 2025 (SL 2025 No. 14)	1	2	✓

7. Statutory oversight

Standing Order 194A, read with Schedule 6 of the Standing Orders, sets out the committee's oversight functions and responsibilities in respect of the Night-Life Economy Commissioner and the Queensland Building and Construction Commission.²⁷ The committee's functions include to:

- monitor and review the performance of the entity's functions
- report to the Legislative Assembly on any matter concerning the entity, the entity's functions or the performance of the entity's functions that the committee considers should be drawn to the Legislative Assembly's attention
- examine the annual report of the entity tabled in the Legislative Assembly and, if appropriate, to comment on any aspect of the report
- report to the Legislative Assembly any changes to the functions, structures and procedures of the entity that the committee considers desirable for the more effective operation of the entity or the Act which establishes the entity.

7.1. Oversight of the Night-Life Economy Commissioner

The *Night-Life Economy Commissioner Act 2024* establishes the office of Night-Life Economy Commissioner to:

²⁷ There are no statutory provisions relating to the committee's oversight responsibilities for these entities.

- work with night-life businesses, including businesses operating live music venues and businesses located in entertainment precincts, to create a vibrant and safe night-life environment, and
- support, promote and advocate for key aspects of the night-life economy, with an emphasis on partnerships that encourage the growth, sustainability and vibrancy of night-life businesses.²⁸

Queensland's first Night-Life Economy Commissioner, Mr John Collins AM, was appointed in September 2024.

During the reporting period, the Department of Housing and Public Works provided a written briefing outlining the size and contribution of the night-life economy, the Commissioner's role, and actions since the Commissioner's appointment, including establishment of the Office of the Night-Life Economy Commissioner (which is resourced from within the Department of Housing and Public Works), appointment of an advisory panel in January 2025, and plans to establish a state government Night-Life Steering Committee.

In February 2025 the committee held a public briefing with the Night-Life Economy Commissioner and staff from the Office of the Night-Life Economy Commissioner. The Commissioner provided information about recent engagement activities and his upcoming work plan including:

- completion of a listening tour across Queensland to meet businesses, operators and stakeholders which highlighted the specific needs, challenges and opportunities within each region
- establishing a night-life economy advisory panel with representatives from across Queensland and experts from the sector which will focus on key issues and opportunities impacting the night-life sector to support policy development and initiatives to enhance the sector
- opportunities to learn from interstate and international colleagues, including a night-life economy conference in Sydney in October 2024
- preparation of a night-life economy strategy for government consideration by the end of 2025, to outline recommended actions to enhance the vibrancy and safety of night-life in Queensland
- reporting annually to the Minister, as well as regular briefings as required.

7.2. Oversight of the Queensland Building and Construction Commission

The Queensland Building and Construction Commission (QBCC) is a statutory body established under the *Queensland Building and Construction Commission Act 1991* to regulate the building industry.

The key services delivered by the QBCC include:

²⁸ *Night-Life Economy Commissioner Act 2024*, s 2.

- issuing and maintaining licences for building and trade contractors, plumbers and drainers, certifiers and pool safety inspectors, and Owner Builder Permits.
- providing tailored education, information and advice to licensees, home owners and industry
- conducting proactive regulatory activities to monitor, enforce and promote compliance with legislative obligations
- providing dispute resolution services for complaints about issues that arise during building and construction
- managing the Queensland Home Warranty Scheme for eligible residential construction work
- providing adjudication services to resolve disputes over progress payments and financial obligations in construction projects
- providing guidance to help customers understand their rights, responsibilities and regulatory obligations.²⁹

During the reporting period the committee's interactions with the QBCC were in the context of its examination of the Queensland Building and Construction Commission and Other Legislation Amendment Bill 2025 (see section 4.5 above). The Commissioner briefed the committee on 2 occasions.

8. Committee expenditure

Committees are funded from the appropriation made to the Legislative Assembly and rarely generate revenue. After funding is allocated for the Committee Office as a whole, expenditure by individual committees is determined by their specific requirements and volume of work. Travel expenditure is subject to an additional approval process.

In the reporting period, the committee's total expenditure was \$333,075. The committee did not receive any revenue.

Table 5 provides a detailed breakdown of the committee's expenditure. Employee expenses refers to secretariat support for the committee. The secretariat is a three-person team, supplemented with additional resources from across the Committee Office as needed throughout the year.

²⁹ Queensland Building and Construction Commission, *Annual Report 2024-2025*, p 7.

Table 5: Committee expenditure 28 November 2024 – 30 June 2025

Item	\$
Employee expenses	308,346
Business travel	19,214
Technology and telecommunications	3,649
Printing, stationery, and equipment maintenance	1,156
Meeting expenses	710
Total expenditure	333,075

Appendix A – Attendance record

This appendix shows the attendance of committee members at private committee meetings (PrM), public briefings (PB), public hearings (PH), and private briefings (PrB) and private hearings (PrH) during the reporting period.

Standing Order 202(1) provides that in the case of a committee member's illness or inability to attend, another member may be appointed to attend that meeting or stand in for a particular inquiry. The details of these appointments are included in the footnotes.

Meeting Date	Activity	Jim McDonald MP, Chair	Jonty Bush MP, Deputy Chair	Terry James MP	David Kempton MP	Shane King MP	Bart Mellish MP
11-Dec-24	PrM	✓	✓	✓	✓	✓	✓
13-Dec-24	PrM	✓	✓	✓	✗	✓	✓
19-Dec-24	PB	✓	✓	✓	✓	✓	✗ ³⁰
10-Jan-25	PrM	✓	✓	✓	✗ ³¹	✓	✗ ³²
17-Jan-25	PrM	✓	✓	✓	✓	✓	✓
23-Jan-25	PrM	✓	✓	✓	✓	✓	✓
23-Jan-25	PH	✓	✓	✓	✓	✓	✓
23-Jan-25	PB	✓	✓	✓	✓	✓	✓
05-Feb-25	PrM	✓	✓	✓	✓	✓	✓
05-Feb-25	PB	✓	✓	✓	✓	✓	✓
05-Feb-25	PB	✓	✓	✓	✓	✓	✓
05-Feb-25	PB	✓	✓	✓	✓	✓	✓
05-Feb-25	PB	✓	✓	✓	✓	✓	✗

³⁰ Margie Nightingale MP, Member for Inala, substituted for Bart Mellish MP, Member for Aspley.

³¹ Nigel Hutton MP, Member for Keppel, substituted for David Kempton MP, Member for Cook.

³² Wendy Bourne MP, Member for Ipswich West, substituted for Bart Mellish MP, Member for Aspley.

Meeting Date	Activity	Jim McDonald MP, Chair	Jonty Bush MP, Deputy Chair	Terry James MP	David Kempton MP	Shane King MP	Bart Mellish MP
19-Feb-25	PrM	✓	✓	✓	✓	✓	✗ ³³
21-Feb-25	PrM	✓	✓	✓	✓	✓	✓
03-Mar-25	PrM	✓	✓	✓	✓	✓	✗ ³⁴
03-Mar-25	PB	✓	✓	✓	✓	✓	✗ ³⁵
13-Mar-25	PrM	✓	✓	✓	✓	✓	✓
20-Mar-25	PrM	✓	✓	✓	✗	✓	✓
25-Mar-25	PrM	✓	✓ ³⁶	✓	✓	✓	✓
25-Mar-25	PB	✓	✗ ³⁷	✓	✓	✓	✓
25-Mar-25	PB	✓	✗ ³⁸	✓	✓	✓	✓
25-Mar-25	PH	✓	✓ ³⁹	✓	✓	✓	✗ ⁴⁰
02-Apr-25	PrM	✓	✓	✓	✓	✓	✓
02-Apr-25	PB	✓	✓	✓	✓	✓	✓
08-Apr-25	PrM	✓	✓	✓	✓	✓	✗ ⁴¹
30-Apr-25	PrM	✓	✓	✓	✓	✓	✓
02-May-25	PrM	✓	✓	✓	✓	✓	✓
12-May-25	PrM	✓	✓	✓	✓	✓	✓
12-May-25	PB	✓	✓	✓	✓	✓	✓

³³ Mark Furner MP, Member for Ferny Grove, substituted for Bart Mellish MP, Member for Aspley.

³⁴ Bisma Asif MP, Member for Sandgate, substituted for Bart Mellish MP, Member for Aspley.

³⁵ Bisma Asif MP, Member for Sandgate, substituted for Bart Mellish MP, Member for Aspley.

³⁶ Bisma Asif MP, Member for Sandgate, substituted for Jonty Bush MP, Member for Cooper for part of the meeting.

³⁷ Bisma Asif MP, Member for Sandgate, substituted for Jonty Bush MP, Member for Cooper.

³⁸ Bisma Asif MP, Member for Sandgate, substituted for Jonty Bush MP, Member for Cooper.

³⁹ Bisma Asif MP, Member for Sandgate, substituted for Jonty Bush MP, Member for Cooper for part of the hearing.

⁴⁰ Joe Kelly MP, Member for Greenslopes, substituted for Bart Mellish MP, Member for Aspley.

⁴¹ Bisma Asif MP, Member for Sandgate, substituted for Bart Mellish MP, Member for Aspley.

Meeting Date	Activity	Jim McDonald MP, Chair	Jonty Bush MP, Deputy Chair	Terry James MP	David Kempton MP	Shane King MP	Bart Mellish MP
21-May-25	PrM	✓	✓	✓	✓	✓	✓
23-May-25	PrM	✓	✓	✓	✓	✓	✓
29-May-25	PrM	✓	✓	✓	✓	✗ ⁴²	✓
02-Jun-25	PH	✓	✓	✓	✓	✗ ⁴³	✓
02-Jun-25	PH	✓	✓	✓	✓	✗ ⁴⁴	✓
03-Jun-25	PrM	✓	✓	✓	✓	✗ ⁴⁵	✓
03-Jun-25	PrM	✓	✓	✓	✓	✗ ⁴⁶	✓
03-Jun-25	PH	✓	✓	✓	✓	✗ ⁴⁷	✓
09-Jun-25	PrM	✓	✓	✓	✓	✗ ⁴⁸	✓
09-Jun-25	PH	✓	✓	✓	✓	✗ ⁴⁹	✓
11-Jun-25	PrM	✓	✓	✓	✓	✓	✓
11-Jun-25	PB	✓	✓	✓	✓	✓	✓
19-Jun-25	PrM	✓	✓	✓	✓	✓	✓
24-Jun-25	PrM	✓	✓	✓	✓	✓	✓
26-Jun-25	PrM	✓	✓	✓	✓	✓	✓

Legend: PrM private meeting PB public briefing
PrB private briefing PH public hearing
PrH private hearing

- ⁴² Chris Whiting MP, Member for Bancroft, substituted for Shane King MP, Member for Kurwongbah.
⁴³ Chris Whiting MP, Member for Bancroft, substituted for Shane King MP, Member for Kurwongbah.
⁴⁴ Chris Whiting MP, Member for Bancroft, substituted for Shane King MP, Member for Kurwongbah.
⁴⁵ Chris Whiting MP, Member for Bancroft, substituted for Shane King MP, Member for Kurwongbah.
⁴⁶ Chris Whiting MP, Member for Bancroft, substituted for Shane King MP, Member for Kurwongbah.
⁴⁷ Chris Whiting MP, Member for Bancroft, substituted for Shane King MP, Member for Kurwongbah.
⁴⁸ Chris Whiting MP, Member for Bancroft, substituted for Shane King MP, Member for Kurwongbah.
⁴⁹ Chris Whiting MP, Member for Bancroft, substituted for Shane King MP, Member for Kurwongbah.