

**Queensland Government Response to  
State Development, Infrastructure and Works Committee Report No. 21  
Inquiry into E-mobility Safety and Use in Queensland**

On 1 May 2025, the Legislative Assembly tasked the State Development, Infrastructure and Works Committee (the Committee) with conducting an inquiry into e-mobility safety and use in Queensland. The inquiry’s broad terms of reference reflect the growing importance of e-mobility, including Personal Mobility Devices (PMDs) such as e-scooters and e-skateboards, as well as e-bikes, in shaping Queensland’s transport landscape.

The Committee’s report, tabled on 4 March 2026, addresses a wide range of topics, including the benefits of e-mobility, safety concerns, regulatory frameworks, enforcement approaches, and stakeholder perspectives. It also considers critical issues such as the risks associated with lithium-ion batteries, gaps in laws enabling the importation of illegal devices, and the need for effective communication and education.

The Queensland Government acknowledges the Committee’s efforts in examining these complex matters and appreciates the contributions of stakeholders across community groups, industry, academia, and all levels of government.

In accordance with section 107 of the *Parliament of Queensland Act 2001*, the Queensland Government response to the recommendations is outlined below.

<b>Recommendation</b>	<b>Government Response</b>
<p>1. That the Queensland Government continue to recognise that compliant e-mobility devices, when used safely and responsibly, form a viable and valuable component of the state’s transport system by providing convenient and affordable short trip options, reducing car dependence, supporting environmental objectives, and removing mobility barriers and enhancing independence for some members of the community.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government recognises the significant contribution compliant e-mobility devices make to the transport system by providing sustainable, affordable, and accessible travel options. These devices help reduce car dependency, support environmental goals, and improve mobility for individuals, including those facing transport barriers. The Government is committed to reforms that enhance safety for all users while ensuring accessibility remains central to delivering the full benefits of e-mobility across the state.</p>

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<b>Recommendation</b>	<b>Government Response</b>
<p><b>2.</b> That the Queensland Government implement a coordinated, multi-agency approach – encompassing regulatory amendments, strengthened enforcement, improved community education, and infrastructure investment – to enhance public safety and mitigate the key risks associated with e-mobility use.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government is committed to delivering for Queensland by implementing a coordinated, multi-agency approach to enhance public safety and address the challenges associated with e-mobility. The Transport and Other Legislation (Managing E-mobility Use and Protecting Our Communities) Amendment Bill 2026 (the Bill) focuses on cracking down on illegal devices, enhanced rules for riders of compliant devices, and strengthened enforcement, will be progressed with urgency to meet community expectations and address current issues. These efforts will be supported by ongoing community education and targeted infrastructure investment to ensure a safer and more effective e-mobility system for all Queenslanders.</p>
<p><b>3.</b> That the Queensland Government work with relevant state and national government agencies, shared e-mobility companies, and local government, to improve the collection and sharing of data regarding incidents involving PMDs and e-bikes.</p>	<p><b><u>Supported in principle</u></b></p> <p>The Queensland Government acknowledges the importance of improving data collection and sharing to better understand and address incidents involving PMDs and e-bikes. While this is a complex task that will take time, an initial review will be undertaken to identify existing data sources and opportunities for alignment. This will include exploring ways to enhance data capture and reporting in collaboration with state and national agencies, local governments, and shared e-mobility providers. These efforts will lay the foundation for more informed decision-making and improved safety outcomes.</p>

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<b>Recommendation</b>	<b>Government Response</b>
<p><b>4.</b> That the Queensland Government embed e-mobility into strategic transport infrastructure planning and work with local governments to achieve greater investment and delivery of high quality, connected and separated pathway networks.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government is committed to embedding e-mobility into strategic transport infrastructure planning and working with local governments to deliver safer, more connected pathway networks. As we plan for the Brisbane 2032 Olympic and Paralympic Games, we will investigate infrastructure that supports e-mobility and active transport options. While operating within a constrained budget, every effort will be made to invest responsibly in high-quality infrastructure that meets the needs of Queenslanders now and into the future.</p>
<p><b>5.</b> That the Queensland Government advocate for local governments to provide dedicated parking for e-mobility devices in appropriate designated areas, as determined by the local government or on private property where applicable.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government has previously worked with local governments to coordinate discussions on e-mobility parking and develop technical guidelines for dedicated parking areas. These efforts aimed to assist local governments in providing appropriate parking solutions that ensure footpaths remain accessible for all users. Under the Bill, the Government will introduce a new offence for unsafe and obstructive e-mobility parking on paths. This measure will empower local governments to undertake enforcement and request information about the last known user from shared e-mobility providers. The Government will continue to collaborate with local governments and stakeholders to enhance e-mobility parking and work towards integrating these facilities into the public transport system, ensuring a seamless and accessible experience for all Queenslanders.</p>

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<b>Recommendation</b>	<b>Government Response</b>
<p>6. That the Queensland Government advocate to the Australian Government for the implementation of mandatory national safety standards for lithium-ion batteries in e-mobility devices and regulation, to enhance consumer safety and reduce the risk of fires.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports advocating to the Australian Government for the implementation of mandatory national safety standards for lithium-ion batteries in e-mobility devices. Establishing consistent safety standards will enhance consumer safety, reduce the risk of fires, and ensure that e-mobility devices meet robust safety requirements across Australia.</p> <p>The Government is committed to working collaboratively with the Australian Government and other jurisdictions to promote measures that protect the community and support the safe use of e-mobility devices.</p>
<p>7. That the Queensland Government, in consultation with the Battery Stewardship Council, investigate and support local government and/or private waste disposal sites, and retail and point of sale disposal opportunities, to facilitate responsible battery disposal.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government acknowledges the importance of facilitating responsible battery disposal to enhance environmental sustainability and reduce safety risks. In consultation with the Battery Stewardship Council, the Department of the Environment, Tourism, Science and Innovation will explore opportunities to support local governments, private waste disposal sites, and retail or point-of-sale disposal initiatives, including through consideration of collection point grants.</p> <p>Further consideration will be given to how these measures can align with existing waste management frameworks and promote effective, accessible, and environmentally responsible battery disposal solutions.</p> <p>The Queensland Government will continue to advocate to the Commonwealth Government for product stewardship arrangements for batteries, provided they do not impose additional costs on Queensland households.</p>

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<b>Recommendation</b>	<b>Government Response</b>
<p><b>8.</b> That the Queensland Government continue to support and expand education campaigns focused on e-mobility battery safety and fire risks.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government will continue to deliver education campaigns focused on e-mobility battery safety and fire risks. These campaigns play an important role in raising awareness of the risks of e-mobility devices and promoting safe practices.</p> <p>The Queensland Government remains committed to ensuring the community is informed about battery safety and will explore opportunities to expand these campaigns.</p>
<p><b>9.</b> That the Queensland Government continue to advocate for stronger import controls relating to e-bikes and PMDs to be implemented nationally, and for stronger enforcement of these controls in order to prevent illegal and dangerous devices entering Queensland.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports stronger national import controls and enforcement to prevent illegal and dangerous e-bikes and PMDs from entering the state. National work is already underway in this area, and Queensland is an active participant in these efforts. The Government recognises the importance of developing consistent national standards to ensure the safety of all road and path users and will continue to advocate for robust measures to address this issue.</p> <p>The Queensland Government will continue to advocate for mandatory import approvals for e-mobility devices through the Infrastructure and Transport Ministers' Meeting. Electrical Safety Ministers are also working together to harmonise the approach to lithium-ion battery safety nationally.</p>

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<b>Recommendation</b>	<b>Government Response</b>
<p><b>10.</b> That the Queensland Government update state legislation to align definitions of compliant e-bikes, PMDs, and batteries with recognised product safety standards – including EN15194 – <i>Electrically power assisted cycles</i> for e-bikes, and an equivalent product standard for PMDs, to ensure that e-mobility devices that are sold in Queensland are safe to use.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government is committed to ensuring that e-mobility devices sold and used in Queensland meet recognised product safety standards. Under the Bill, the Government is adopting the EN15194 standard for electrically power-assisted cycles (e-bikes), along with flexibility to approve other equivalent standards as needed to minimise impacts to existing e-bike owners.</p> <p>The Government acknowledges the importance of national work to develop and agree on consistent standards for PMDs and lithium-ion batteries. Once these standards are finalised, Queensland will look to adopt them to further enhance safety and consistency across the e-mobility sector.</p>
<p><b>11.</b> That the Queensland Government update state legislation to provide that all e-mobility devices with an electrical power source be defined as a ‘motor vehicle’, to simplify enforcement.</p>	<p><b><u>Supported in principle</u></b></p> <p>The Queensland Government supports the intent of this recommendation and is committed to simplifying enforcement for e-mobility devices. While compliant e-mobility devices have not been reclassified as motor vehicles, the Bill ensures police have appropriate powers and the necessary tools to undertake effective enforcement.</p>

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<b>Recommendation</b>	<b>Government Response</b>
<p><b>12.</b> That the Queensland Government amend state legislation to expressly provide that any device that does not meet the definition of a compliant e-bike or PMD with a top speed which exceeds 25km/h, be defined as a motorcycle, moped or other appropriate classification, and make clear in the legislation that:</p> <ul style="list-style-type: none"> <li>• riders must hold an appropriate class of driver licence, such as a motorcycle licence</li> <li>• device must be sold by a licensed motor trader</li> <li>• devices must be registered, and therefore meet Australian Design Standards, have a vehicle identification number (VIN), and be covered by Compulsory Third Party insurance</li> <li>• devices must only be ridden on roads, and are prohibited from being ridden on footpaths and bike paths</li> <li>• riders must wear a motorcycle helmet that complies with appropriate product safety standards.</li> </ul>	<p><b><u>Supported in principle</u></b></p> <p>The Queensland Government supports in principle the need for non-compliant e-bikes and PMDs to be appropriately regulated to enhance safety and clarity for all road users.</p> <p>Non-compliant e-bikes and PMDs with a top speed which exceeds 25km/h will be considered motorcycles and subject to stringent legislation. The Bill proposes several legislative provisions to provide clear advice to riders, parents, retailers and police about what is a compliant e-bike or PMD and how non-compliant devices are enforced.</p>

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<b>Recommendation</b>	<b>Government Response</b>
<p><b>13.</b> That the Queensland Government amend legislation to provide that:</p> <ul style="list-style-type: none"> <li>• e-bikes and PMDs can only be ridden by individuals aged 16 years and over</li> <li>• riders of e-bikes and PMDs be required to hold at least a Queensland Class C learner licence which requires completion of the PrepL online learning and assessment program</li> <li>• this requirement does not apply to e-wheelchair and other accessibility device users.</li> </ul>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports measures to improve safety and ensure e-bike and PMD riders have a good understanding of road rules. To ensure this, the Bill introduces a minimum age limit of 16 years will be introduced for all e-bikes and PMDs.</p> <p>Riders will also be required to hold a valid driver licence, including interstate and overseas licences, to demonstrate basic road rule knowledge. This approach supports tourism by allowing visitors to use e-bikes and PMDs while ensuring safety.</p> <p>The Government's view is that riders of motorised devices like e-bikes and PMDs should be as medically fit to ride as they are to drive. This ensures the safety of the rider and any other vulnerable road users that may interact with the rider while the device is in operation.</p>
<p><b>14.</b> That the Queensland Government amend legislation to reduce the speed limits on all footpaths, for all e-mobility devices, to maximum 10km/h.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports reducing speed limits on footpaths to enhance safety for all users, particularly vulnerable pedestrians. To achieve this outcome, the Bill proposes a consistent 10km/h speed limit which will apply to PMDs and e-bikes on footpaths and shared paths.</p>
<p><b>15.</b> That the Queensland Government amend legislation to prescribe an offence of riding an e-mobility device on a footpath in the vicinity of a pedestrian without due care and attention.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports measures to improve safety on footpaths for all users. To enhance enforcement, the Bill proposes a new infringement notice penalty ensuring more efficient and consistent application of this rule.</p>

**Queensland Government Response to  
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<b>Recommendation</b>	<b>Government Response</b>
<p><b>16.</b> That the Queensland Government support local governments to use local laws to regulate e-mobility devices including setting lower speed limits for high pedestrian traffic zones and pathways.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports local governments in regulating e-mobility devices to address local needs and improve safety.</p> <p>To aid these efforts, the Bill introduces a new offence for improper e-mobility parking, along with provisions empowering local governments to request last known user information from shared e-mobility providers to support enforcement. These measures will enhance local governments' ability to manage e-mobility devices effectively, ensuring safe and practical outcomes for their communities.</p> <p>The Government is committed to working closely with local governments to further improve the regulation of shared e-mobility schemes and ensure safe and effective outcomes for communities across the state.</p> <p>The Minister for Transport and Main Roads will write to local governments in response to this recommendation.</p>

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<b>Recommendation</b>	<b>Government Response</b>
<p><b>17.</b> That the Queensland Government and local government increase and improve signage of speed limits on footpaths and requirements to give way to pedestrians.</p>	<p><b><u>Supported in principle</u></b></p> <p>The Queensland Government supports efforts to enhance safety and awareness on footpaths. Increasing and improving signage of speed limits and the requirement to give way to pedestrians will help promote responsible behaviour and ensure all users can share these spaces safely. This should predominately be the responsibility of local governments.</p> <p>The Government will continue to work collaboratively with local governments to implement practical and effective solutions that improve awareness and compliance, creating safer environments for pedestrians and riders alike.</p> <p>The Minister for Transport and Main Roads will write to local governments in response to this recommendation.</p>
<p><b>18.</b> That local governments stipulate that shared scheme operators use technology to prohibit the use, or limit the speed of shared devices to 10km/h or lower in identified high pedestrian zones.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports this recommendation, noting that it is for local governments to consider. Local governments already have the ability to work with some shared e-mobility scheme operators to implement measures such as geofencing technology to prohibit the use or limit the speed of shared devices in identified high pedestrian zones. This approach allows local governments to tailor solutions to meet the specific needs of their communities and ensure the safety of all path users.</p> <p>The Minister for Transport and Main Roads will write to local governments in response to this recommendation.</p>

**Queensland Government Response to  
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<b>Recommendation</b>	<b>Government Response</b>
<p><b>19.</b> That the Queensland Government amend laws to require that e-mobility devices sold in Queensland for on-road use align with recognised mechanical and electrical safety standards (such as EN15194:2017 for e-bikes and an equivalent for PMDs).</p> <p>That non-compliant devices sold for use on private property only, are to be clearly marked with permanent and visible markings that indicate for consumers and enforcement officers that the device is 'for use on private property only' and that there be appropriate penalties for retailers and riders for non-compliances.</p>	<p><b><u>Supported in principle</u></b></p> <p>The Queensland Government supports in principle the need to ensure e-mobility devices sold for on-road use align with recognised mechanical and electrical safety standards. Ensuring compliance with these standards is critical to improving safety for all road and path users, in addition to electrical safety for device owners.</p> <p>To prevent the sale of devices to children under 16, the Bill introduces a new offence which will prohibit retailers from selling e-mobility devices to children under 16 in a similar way prohibitions on the sale of knives to children. Significant offences will apply to retailers who fail to obey these laws.</p> <p>Relevant agencies will undertake further analysis and consideration of the recommendation, having regard to any aspects of the recommendation that might relate to Queensland's participation in national law schemes or collaborative work being undertaken with other jurisdictions.</p>

**Queensland Government Response to  
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Inquiry into E-mobility Safety and Use in Queensland**

<b>Recommendation</b>	<b>Government Response</b>
<p><b>20.</b> That the Queensland Government introduce anti-tampering laws that prohibit the sale and use of modification kits or assistance by retailers to increase the power and speed of e-mobility devices.</p>	<p><b><u>Supported in principle</u></b></p> <p>The Queensland Government supports in principle the introduction of anti-tampering measures to prohibit the sale and use of modification kits or retailer assistance to increase the power and speed of e-mobility devices.</p> <p>The Government notes that the adoption of the European Standard for <i>Electrically power assisted cycles</i> (EN15194) will effectively prohibit aftermarket modifications or retailer assistance to increase speed or power settings. This is because a modification kit could not be certified to EN15194 and therefore could not be labelled as compliant. EN15194 is a comprehensive certification standard that applies to the entire e-bike, not just the motor. EN15194 also include anti-tampering clauses, meaning if the speed and power settings can be changed the device is fundamentally non-compliant.</p> <p>Relevant agencies will continue to undertake further analysis and consideration of the recommendation, including Queensland’s participation in national consumer law schemes and collaborative work being undertaken with other jurisdictions.</p>
<p><b>21.</b> That the Queensland Government support retailers to provide information and educational resources at the point of sale, including information about compliance with safety standards, road rules and penalties for non-compliance, battery safety and disposal, and the legal use of the device on public roads and pathways.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports measures to help buyers and users better understand the safe and lawful use of e-mobility devices.</p>

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<b>Recommendation</b>	<b>Government Response</b>
<p><b>22.</b> That the Queensland Government amend laws to ensure that the Queensland Police Service has sufficient power to seize and impound an illegal e-mobility device on a first offence. This should include the ability for the Queensland Police Service to dispose of, or destroy, the device. Fines should be set at an appropriate level to cover costs associated with disposal of the illegal device.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports strengthening enforcement powers to address the challenges associated with non-compliant e-mobility devices and other illegal motorbikes. The Bill introduces new powers to ensure the Queensland Police Service can take swift and decisive action, including the ability to seize and dispose of illegal devices. These tough and efficient measures are designed to overcome current enforcement challenges, deter dangerous and unlawful behaviour, and enhance community safety.</p>
<p><b>23.</b> That the Queensland Government review, with a view to strengthening, the existing penalties for offences associated with the most significant risk factors, including riding an illegal device, riding at excessive speed, failure to wear a helmet, riding under the influence of alcohol or drugs, and hooning.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports a review of penalties to address high-risk behaviours associated with e-mobility devices. A key reform under the Bill is a significant increase penalties for high-risk offences, including failing to wear a helmet, illegally carrying passengers, riding on prohibited roads, careless riding, and speeding. Strengthening these penalties will help deter dangerous behaviours, address community concerns, and improve safety outcomes for all road and path users.</p>

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Recommendation	Government Response
<p><b>24.</b> That the Queensland Government amend laws to enable the State Penalties Enforcement Registry (SPER) to pursue 16 and 17 year old riders who breach e-bike and PMD regulations.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports amending laws to enable the State Penalties Enforcement Registry to pursue 16 and 17 year-old riders who breach e-bike and PMD regulations. In addition, the Bill proposes to extend these amendments to include all important road safety offences involving driving and riding, ensuring a consistent and comprehensive approach to enforcement.</p> <p>These changes are aimed at addressing a gap in the current framework, where some young offenders are not held accountable for serious road safety breaches. By ensuring there are consequences for actions, responsible behaviours, adherence to road rules, and establishment of lifelong safe driving habits can be instilled. This is particularly important in the environment of increasing road trauma.</p>
<p><b>25.</b> That the Queensland Government amend laws to provide that the parent/guardian can be pursued for penalties for breaches of e-mobility device regulations by children under 16 years of age.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports amending laws to hold parents and guardians accountable for breaches of e-mobility regulations by children under 16 years of age. Introducing a consistent 16-year age limit for e-bikes and PMDs will help ensure parents take responsibility for preventing underage children from riding these devices in public spaces.</p> <p>These changes aim to protect children, reduce risks, and promote safer practices. New offences will target parents, guardians, and other adults who allow underage children to ride e-mobility devices or non-compliant devices, with appropriate penalties to encourage responsible supervision and support effective enforcement.</p>

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<b>Recommendation</b>	<b>Government Response</b>
<p><b>26.</b> That the Queensland Government amend laws to ensure that e-bike or PMD riders under the influence of alcohol or drugs can be dealt with in the same way as alcohol or drug impaired drivers of motor vehicles on roads, including undertaking Random Breath Tests.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports the need to address alcohol and drug impairment among e-bike and PMD riders to ensure the safety of all road and path users. To achieve this outcome, the Bill introduces a tailored drink riding framework to enable efficient enforcement of drink riding laws for e-bike and PMD riders who are aged 16 years or older. This will allow police to respond efficiently to community safety concerns of intoxicated riders and the danger they present to themselves and others.</p> <p>This approach ensures that impaired riding is treated seriously and consistently, while recognising the differences between motor vehicles and e-mobility devices.</p>
<p><b>27.</b> That the Queensland Government implement a wide-ranging community education campaign outlining the rules and changes to the rules, governing e-bike and PMD use to ensure the community is well informed of the changes.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports implementing a comprehensive community education campaign to ensure the public is well-informed about the rules and upcoming changes governing e-bike and PMD use. This campaign will aim to raise awareness, promote understanding, and encourage compliance with the regulations to enhance safety and responsible use of these devices.</p> <p>By engaging with the community and providing clear, accessible information, the Government is committed to fostering a culture of safety and shared responsibility on roads and pathways across Queensland.</p>

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<b>Recommendation</b>	<b>Government Response</b>
<p><b>28.</b> That the Queensland Government provide guidelines to assist schools to promote safe and compliant riding behaviours and set clear expectation for students travelling to and from school, that inform the school community about any changes to e-mobility regulations, road rules, what are legal devices, and safe riding behaviours.</p>	<p><b><u>Supported</u></b></p> <p>The Queensland Government supports providing schools with clear and practical guidelines to promote safe and compliant riding behaviours among students. These guidelines will help schools set expectations for students travelling to and from school, while also informing the broader school community about changes to e-mobility regulations, road rules, legal devices, and safe riding practices.</p>

Queensland Legislative Assembly

Number: 5826T401



25 MAR 2026

Tabled

By Leave

MP: Hon Middelberg

Clerk's Signature: