



# **Annual Report 2021-22**

**Report No. 23, 57th Parliament  
Transport and Resources Committee  
October 2022**

## Transport and Resources Committee

<b>Chair</b>	Mr Shane King MP, Member for Kurwongbah
<b>Deputy Chair</b>	Mr Lachlan Millar MP, Member for Gregory
<b>Members</b>	Mr Colin Boyce MP, Member for Callide (to 29 March 2022)
	Mr Bryson Head MP (from 24 June 2022)
	Mr James Martin MP, Member for Stretton (from 31 August 2021)
	Ms Jess Pugh MP, Member for Mt Ommaney (to 31 August 2021)
	Mr Les Walker MP, Member for Mundingburra (stood down from committee position from 1 August 2021 to 8 November 2021)*
	Mr Pat Weir MP (from 31 March 2022 to 24 June 2022)
	Mr Trevor Watts MP, Member for Toowoomba North

\*Ms Jennifer Howard MP, Member for Ipswich, and Mr Don Brown MP, Member for Capalaba, replaced the Member for Mundingburra for various periods between 1 August 2021 and 8 November 2021.

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All web address references are current at the time of publishing. Please note that all in-text references have been removed. Refer to original source for more information.

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## Chair's Foreword

This report relates to the activities of the Transport and Resources Committee from 1 July 2021 to 30 June 2022.

On behalf of the committee, I would like to thank those individuals and organisations who have assisted the committee with its inquiries by providing submissions and other information and appearing at public briefings and hearings throughout the reporting period.

I would like to thank the other committee members, both past and present, for their hard work and dedication in ensuring the work of the committee was completed in a comprehensive and timely manner.



Shane King MP

**Chair**

October 2022

## 1 Transport and Resources Committee

The Transport and Resources Committee (committee) is a portfolio committee of the Legislative Assembly which commenced on 26 November 2021 under section 88 of the *Parliament of Queensland Act 2001* and the Standing Rules and Orders of the Legislative Assembly.<sup>1</sup>

The committee's primary areas of responsibility are:

- Transport and Main Roads
- Energy, Renewables, Hydrogen, Public Works and Procurement
- Resources.

Section 93(1) of the *Parliament of Queensland Act 2001* provides that a portfolio committee is responsible for examining each bill and item of subordinate legislation in its portfolio areas to consider:

- the policy to be given effect by the legislation
- the application of fundamental legislative principles
- matters arising under the *Human Rights Act 2019*
- for subordinate legislation – its lawfulness.

Portfolio Committees also have responsibility for scrutiny of public accounts and public works which relate to their portfolio.<sup>2</sup> Committees also consider reports of the Auditor-General and other referrals from the Legislative Assembly; and may initiate an Inquiry into any other matter they consider appropriate.<sup>3</sup>

## 2 Annual report

In accordance with section 108 of the *Parliament of Queensland Act 2001*, the committee is required to table an annual report within 4 months and 14 days after the end of each financial year. The report must include:

- a list of meetings of the committee and the names of members attending or absent from each meeting
- a summary of issues considered by the committee, including a description of the more significant issues arising from the considerations
- a statement of the committee's revenue and spending for the year
- a brief description of responses by Ministers to recommendations of the committee.

This report provides a summary of the activities of the committee from 1 July 2021 to 30 June 2022.

## 3 Inquiries and reports

The committee considered a number of issues and tabled 12 reports during the 2021-2022 financial year. The committee's reports and inquiries are discussed below.

Copies of the committee's publications are available from the committee's webpage: [www.parliament.qld.gov.au/trc](http://www.parliament.qld.gov.au/trc).

<sup>1</sup> *Parliament of Queensland Act 2001*, section 88 and Standing Order 194.

<sup>2</sup> *Parliament of Queensland Act 2001*, section 94.

<sup>3</sup> *Parliament of Queensland Act 2001*, section 92.

### **3.1 Bills and subordinate legislation**

The committee examined a number of bills and pieces of subordinate legislation in accordance with its responsibility under section 93(1) of the *Parliament of Queensland Act 2001*, in particular the committee considered:

- the policy to be given effect by the legislation
- the application of fundamental legislative principles to the legislation
- for subordinate legislation - its lawfulness.

#### **3.1.1 Resources and Other Legislation Amendment Bill 2021 (Report No 9, 57<sup>th</sup> Parliament)**

On 16 June 2021, the Resources and Other Legislation Amendment Bill 2021 was referred to the committee for examination and report. The committee was required to table its report by 6 August 2021.

The committee invited stakeholders and subscribers to make written submissions on the Bill, with 13 submissions then being received.

The committee received a public briefing about the Bill from the Department of Resources, the Department of Transport and Main Roads (DTMR) and the Department of Regional Development, Manufacturing and Water (DRDMW) on 21 July 2021.

The committee also held a public hearing on 21 July 2021. Written responses were received from witnesses to questions taken on notice at the hearing. The committee also received written advice from the Department of Resources, who co-ordinated the responses on behalf of the 3 departments, responding to matters raised in submissions as well as to additional written questions from the committee.

The committee tabled Report No 9, 57<sup>th</sup> Parliament, Resources and Other Legislation Amendment Bill 2021 on 6 August 2021. The committee made 3 recommendations including that the Bill be passed. The committee also recommended that DTMR investigate the banning and recall of licence plates issued by PPQ that misrepresent themselves as limousines or taxis, and 'publish material to inform the public about limousine and taxi licence plates and the differences to book hire vehicles'.<sup>4</sup> The government response to the recommendations was tabled on 31 August 2021. The government supported all the recommendations.

The Bill was passed, with amendment, on 14 October 2021.

#### **3.1.2 2020-21 Budget Estimates (Report No 10, 57<sup>th</sup> Parliament)**

On 18 June 2021, the budget estimates for the committee's portfolio area was referred to the committee for examination and report. On 10 August 2021 the committee conducted a public hearing and took evidence about the proposed expenditure from: the Minister for Transport and Main Roads; the Minister for Energy, Renewables and Hydrogen and Minister for Public Works and Procurement; the Minister for Resources; and other witnesses.

The committee's report and volume of additional information were tabled on 20 August 2021. The committee made one recommendation:

- that the proposed expenditure, as detailed in the Appropriation Bill 2021 for the Committee's areas of responsibility, be agreed to by the Legislative Assembly without amendment.

The bill was passed, without amendment, on 1 September 2021.

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<sup>4</sup> Transport and Resources Committee, *Report No 10, 57<sup>th</sup> Parliament, Resources and Other Legislation Amendment Bill 2021*, p 35.

### 3.1.3 Land and Other Legislation Amendment Bill 2022 (Report No 16, 57<sup>th</sup> Parliament)

On 17 March 2022, the Land and Other Legislation Amendment Bill 2022 was referred to the committee for examination and report. The committee was required to table its report by 6 May 2022.

The committee received a public briefing about the Bill from the Department of Resources on 1 April 2022. The committee called for public submissions. 4 submissions were received.

The committee also held a public hearing on 8 April 2022. The committee received written advice from the Department of Resources responding to matters raised in submissions as well as to additional written questions from the committee.

The committee tabled Report No 16, 57<sup>th</sup> Parliament, Resources and Other Legislation Amendment Bill 2022 on 6 May 2022. The committee made 3 recommendations, including that the Bill be passed. The committee recommended that the Minister:

- revisit the proposed amendment to certify the regulation vegetation status rather than this being included in the Vegetation Management Regulation;<sup>5</sup> and
- table a corrected version of the explanatory notes as a matter of priority and ensure that the electronic version of the document is the same as the tabled document.<sup>6</sup>

The government response to the recommendations was due to be tabled by 6 August 2022. The Minister for Resources tabled an erratum and replacement version of the explanatory notes on 12 May 2022.

As at 30 June 2022, the bill had yet to be debated in the Legislative Assembly.

### 3.1.4 Building and Other Legislation Amendment Bill 2021 (Report No 18, 57<sup>th</sup> Parliament)

On 29 March 2022, the Building and Other Legislation Amendment Bill 2022 was referred to the committee for examination and report. The committee was required to table its report by 13 May 2022.

The committee called for public submissions on the Bill. 12 submissions were received. The committee received a public briefing about the Bill from the Department of Energy and Public Works (DEPW) on 8 April 2022.

The committee also held a public hearing on 26 April 2022. The committee received written advice from DEPW, responding to matters raised in submissions as well as to additional written questions raised by the committee.

The committee tabled Report No 18, 57<sup>th</sup> Parliament, Building and Other Legislation Amendment Bill 2022 on 13 May 2022. The committee made 2 recommendations including that the Bill be passed. The committee recommended that 'in developing the regulation relating to the head contractor licensing exemptions, the Minister should clearly define the type of work prescribed under the regulation and consider the timing of commencement as suggested by stakeholders'.<sup>7</sup> The government response to the recommendations was tabled on 24 May 2022. The government supported all the recommendations.

The bill was passed, with amendments, on 25 May 2022.

<sup>5</sup> Transport and Resources Committee, *Report No 16, 57<sup>th</sup> Parliament, Land and Other Legislation Amendment Bill 2022*, p 26.

<sup>6</sup> Transport and Resources Committee, *Report No 16, 57<sup>th</sup> Parliament, Land and Other Legislation Amendment Bill 2022*, p 37.

<sup>7</sup> Transport and Resources Committee, *Report No 18, 57<sup>th</sup> Parliament, Building and Other Legislation Amendment Bill 2022*, p 22.

### **3.1.5 Transport Legislation (Road Safety and Other Matters) Amendment Bill 2022**

On 26 May 2022, the Transport Legislation (Road Safety and other matters) Amendment Bill 2022 was referred to the committee for examination and report. The committee was required to table its report by 22 July 2022.

The committee received a public briefing about the Bill from DTMR on 20 June 2022. The committee called for public submissions on the bill by 27 June 2022. 5 submissions were received.

The committee received written advice from DTMR responding to matters raised in submissions.

The committee's report was tabled on 22 July 2022.

### **3.1.6 Subordinate legislation**

The committee tabled the following reports on subordinate legislation:

- Report No 7, 57<sup>th</sup> Parliament – Subordinate Legislation tabled between 24 February 2021 and 15 June 2021 – tabled on 27 July 2021
- Report No 14, 57<sup>th</sup> Parliament – Subordinate Legislation tabled between 16 June 2021 and 31 August 2021 – tabled on 18 November 2021.
- Report No 15, 57<sup>th</sup> Parliament – Subordinate Legislation tabled between 1 September 2021 and 16 November 2021 – tabled on 21 February 2022.
- Report No 17, 57<sup>th</sup> Parliament – Subordinate Legislation tabled between 17 November 2021 and 29 March 2022 – tabled on 13 May 2022.

#### **3.1.6.1 Notifications made under section 56A of the Statutory Instruments Act 1992**

The committee also reviewed the notifications made under section 56A of the *Statutory Instruments Act 1992* (SIA).

Section 54 of the SIA states that subordinate legislation expires on 1 September on the 10<sup>th</sup> anniversary of the day of its making unless (a) it is sooner repealed or expires; or (b) a regulation is made exempting it from expiry.

Sections 56-56A of the SIA enables agencies to extend the expiry date of the subordinate legislation. Section 56 allows for an extension of up to five years for uniform legislation. Section 56A allows for an extension of up to 1 year for other subordinate legislation for the following reasons:

- (a)(i) replacement subordinate legislation is being drafted and is proposed to be made before the stated period ends;
- (a)(ii) the subordinate legislation is not proposed to be replaced by other subordinate legislation made under the Act under which or in relation to which it was made or preserved when it expires at the end of the stated period; or
- (b) for the stated reason that the Act or provision under which or in relation to which the subordinate legislation, or part of the subordinate legislation, is made or preserved is subject to review.

If an extension is given, it must be made before the subordinate legislation expires and may be made only for the stated reason. The Minister is required to table, within 7 sitting days after the extension regulation is made, a report stating how the Act or provisions is subject to review; and the extent to which the Act or provision is being reviewed; and when the Minister expects the review to end. Failure to comply with the above report does not affect the validity of the extension regulation.

The committee considered the instruments, within the committee's portfolio area, contained in Table 1 which had previously been granted an extension to the automatic expiry.

Table 1: Statutory Instruments (Exemptions from Expiry) Amendment Regulation 2021 – Transport and Resources Committee portfolio entities with further exemption grounds.

Instrument	Ground for exemption	Relevant Minister
Electricity Regulation 2006	Further exemption: review	Minister for Energy, Renewables and Hydrogen and Minister for Public Works and Procurement
Energy and Water Ombudsman Regulation 2007	Further exemption: review	Minister for Energy, Renewables and Hydrogen and Minister for Public Works and Procurement
Gas Supply Regulation 2007	Further exemption: review	Minister for Energy, Renewables and Hydrogen and Minister for Public Works and Procurement
Stock Route Management Regulation 2003	Further exemption: review	Minister for Resources
Tow Truck Regulation 2009	Further exemption: review	Minister for Transport and Main Roads
Transport Operations (Passenger Transport) Standard 2010	Further exemption: review	Minister for Transport and Main Roads

In addition, the Transport Operations (Public Marine Facilities) Regulation 2011 was also extended. A notification is not required to be tabled when they are being extended for the first time.

All Ministers have complied with the notification requirements contained in section 56A of the SIA.

The committee sought additional information from DEPW in relation to the Electricity Regulation 2006, the Energy and Water Ombudsman Regulation 2007 and the Gas Supply Regulation 2007, from the Department of Resources in relation to the Stock Route Management Regulation 2003 and from DTMR in relation to the Tow Truck Regulation 2009, Transport Operations (Passenger Transport) Standard 2010 and Transport (Infrastructure (Public Marine Facilities) Regulation 2021. Copies of departmental responses have been published on the committee's webpage.

The committee was satisfied with the reasons provided in relation to the need to extend the regulations. The committee will continue to monitor progress on these statutory instruments.

### 3.2 Public Accounts – Consideration of Auditor-General Reports to Parliament

The following reports were referred to the committee by the Committee of the Legislative Assembly (CLA) pursuant to Standing Order 194B:

- Auditor-General's Report 5: 2021-22 – Managing Queensland's transition to renewable energy, tabled on 25 November 2021
- Auditor-General's Report 7: 2021-22 – Energy 2021, tabled on 2 December 2021
- Auditor-General's Report 10: 2021-22 – Transport 2021, tabled on 10 December 2021
- Auditor-General's Report 18: 2021-22 – Enhancing Government Procurement, tabled on 14 June 2022.

The committee also considered the sections applicable to the committee's portfolio area contained in Auditor-General Report No 14: 2021-22 – State Entities 2020 tabled on 11 April 2022. The committee intends to take no further action in relation to this report.

#### 3.2.1 Auditor-General Report No 16: 2019-20 – Licensing Builders and Building Trades (Report No 8, 57<sup>th</sup> Parliament)

The committee resolved to continue the inquiry into Auditor-General Report No 16: 2019-20 – Licensing Builders and Building Trades, commenced by the former Transport and Public Works Committee (TPWC) during the 56<sup>th</sup> Parliament.

TPWC held public briefing with officials from QAO, the former Department of Housing and Public Works (DHPW) and the Queensland Building and Construction Commission (QBCC) on 7 September 2020. The TPWC provided additional written responses to questions taken on notice at the briefing from the QBCC.

In February 2021, the committee wrote to the QBCC seeking further information on various matters. QBCC's response was received in March 2021. The committee sought a further update in June 2021.

The committee tabled Report No 8, 57<sup>th</sup> Parliament, Examination of Auditor-General Report 16: 2019-20 - Licensing Builders and Building Trades, on 28 July 2021. The report included one recommendation that the Legislative Assembly note the contents of the report.

### **3.2.2 Auditor-General Report No 4: 2021-22 – Status of Auditor-General's recommendations**

Auditor-General Report No 4: 2021-22 – 2021 Status of Auditor-Generals Reports, tabled on 17 November 2021 provides a summary of the self-assessments QAO asked entities to complete on their progress in implementing the performance audit recommendations made in reports to Parliament tabled in 2015-16, 2016-17 and 2017-18. This report was referred to the Economics and Governance Committee, however, the committee considered the sections of the report that were applicable to the committee's portfolio areas.

The report identified that one partially implemented recommendation remained outstanding in relation to Auditor-General Report 4: 2017-18 – Integrated Transport Planning. The committee wrote to DTMR seeking an update on the proposed actions and timeframes for completion of the outstanding recommendation. DTMR provided a detailed response in relation to this recommendation with work continuing over the coming years.

The report identified 2 recommendations which had been partially implemented in relation to Auditor-General's Report 8: 2017-18 – Confidentiality and disclosure of government contracts. The committee wrote to the Department of Resources seeking an update on the proposed actions and timeframes for completion of the outstanding recommendations. The Department of Resources advised that one recommendation had been completed and the other recommendation was due to be completed by 31 March 2022.

The committee is satisfied with the departmental responses provided and therefore intends to take no further action in relation to this report.

### **3.2.3 Auditor-General Report No 5: 2021-22 – Managing Queensland's transition to renewable energy**

Auditor-General Report No. 5: 2021-22 – Managing Queensland's transition to renewable energy, was tabled in the Legislative Assembly on 25 November 2021. This report presents the results of the QAO's performance audit. The report was referred to the committee on 2 December 2021.

The Auditor-General made 5 recommendations. The government response to the Auditor-General's recommendations included in the report supported all recommendations and the timeframes for implementation ranged from Q4 2021-22 to Q4 2025-26.

The committee held a public briefing with officers from QAO on 14 March 2022 and held a public briefing with officers from DEPW on 14 March 2022. The committee wrote to DEPW on 20 July 2022 seeking an update on progress of implementation of the Auditor-General's recommendations. The response indicated that 3 recommendations have been completed and 2 recommendations are in progress. The committee wrote to DEPW again on 30 September 2022 seeking a further update on the 2 recommendations that were previously noted as being in progress.

The committee's report will be tabled in the next reporting period.

### 3.2.4 Auditor-General Report No 7: 2021-22 – Energy 2021

Auditor-General's Report 7: 2021-22 – Energy 2021 was tabled on 2 December 2021. The report was referred to the committee under Standing Order 194B. The report summarises the audit results of Queensland's six energy entities. These entities generate (CleanCo, CS Energy, and Stanwell), transmit (Powerlink), and distribute (Energy Queensland) most of Queensland's electricity; and Ergon Energy Queensland is the electricity retailer for most customers in regional Queensland.

The committee held a public briefing with officers from QAO on 14 March 2022 and held a public briefing with officers from DEPW on 14 March 2022.

The committee intends to take no further action in relation to this report.

### 3.2.5 Auditor-General Report No 10: 2021-22 – Transport 2021

Auditor-General's Report 10: 2021-22 – Transport 2021 was tabled on 10 December 2021 and referred to the committee on 24 February 2022. The report summarises the audit results of the financial audits of the following seven entities in Queensland's transport sector: Department of Transport and Main Roads, Queensland Rail, Cross River Rail Delivery Authority, Gladstone Ports, North Queensland Built Ports, Port of Townsville, and Ports North.

The committee held public briefings on the Auditor-General's report with the Auditor-General and officers from the Queensland Audit Office on 14 March 2022. The committee also held a public briefing with the Director-General, DTMR, on 28 March 2022.

The committee intends to take no further action in relation to this report.

### 3.2.6 Auditor-General's Report 18: 2021-22 – Enhancing Government Procurement

Auditor-General's Report 18: 2021-22 – Enhancing Government Procurement was tabled on 14 June 2022 and referred to the committee on 24 June 2022. The Auditor-General's report examines government procurement (the process of purchasing goods and services) and how more effective processes can deliver better value for money and savings across government.

The committee held public briefings on the Auditor-General's report with the Auditor-General and officers from the Queensland Audit Office on 15 August 2022. The committee also held a public briefing with officers from the Department of Energy and Public Works and Queensland Treasury on 29 August 2022.

The committee's report will be tabled in the next reporting period.

## 3.3 Public Accounts – Consideration of Departmental Annual Reports

Under section 47 of the Financial and Performance Management Standard 2019 (FPMS) the annual report is required to be tabled within 3 months after the end of the financial year, i.e. 30 September 2021 for the 2020-21 financial year.<sup>8</sup>

The committee considered the 2019-20 Annual Reports of the following entities:

- Department of Transport and Main Roads
- Department of Natural Resources, Mines and Energy – relating to entities in the Department of Energy and Public Works and Department of Resources
- Department of Housing and Public Works – relating to entities in the Department of Energy and Public Works

<sup>8</sup> Financial and Performance Management Standard 2019, s 47.

### **3.3.1 Annual Report 2020-21 – Department of Transport and Main Roads**

The Minister for Transport and Main Roads tabled the DTMR Annual Report 2020-21 on 29 September 2021. The committee also held a public briefing with the Director-General, DTMR, on 28 March 2022 to consider the department's annual report.

Issues discussed included:

- the economic impacts and effects of COVID-19 on the department
- estimate of maintenance preservation and deferred maintenance backlog on the state controlled road network
- the proposed inland highway from Mungindi to Charters Towers
- the plan for further consultation on changes to the written-off vehicle scheme
- the potential role that on-demand public transport could have within the transport network
- electric vehicles
- the taxi industry
- update and costings on the Springsure to Tambo Road
- distracted driver reforms, including the trial of cameras targeting mobile phone and seatbelt offences, and placement of cameras
- historic vehicles and seatbelts
- the average age of departmental employees.

The committee intends to take no further action in relation to this report.

### **3.3.2 Annual Report 2020-21 – Department of Energy and Public Works**

The Minister for Energy, Renewables and Hydrogen and Minister for Public Works and Procurement tabled the Department of Energy and Public Works Annual Report 2020-21 on 29 September 2021. The committee held a public briefing with the Director-General and officers from DEPW on 14 March 2022.

Issues discussed included:

- the 160th anniversary of the formation of the original department of public works
- departmental involvement with electricity co-generation that is being undertaken by agribusiness companies such as COFCO in Tully and MSF Sugar in the Atherton Tablelands
- the Barcaldine Renewable Energy Zone project
- the clean energy in schools initiative
- the comparative costs of projects delivered by QBuild and the private sector
- the QFleet Electric Vehicle Transition Strategy
- solar farm guidelines and protection of high-value agricultural land for food production
- road safety initiatives directed at QFleet drivers and the collection of statistics about QFleet vehicle accidents and driver injuries
- the department's response to COVID-19 and its impacts on the workforce and projects
- the impact of 2022 flooding in south east Queensland on Queensland government owned buildings
- departmental oversight of the QBCC.

The committee intends to take no further action in relation to this report.

### **3.3.3 Annual Report 2020-21 – Department of Resources**

The Minister for Resources tabled the Department of Resources Annual Report 2020-21 on 30 September 2021. The committee held a public briefing with the Director-General and officers from the Department of Resources on 21 February 2022.

Issues discussed included:

- departmental support for junior explorers and grants provided for projects searching for new-economy minerals
- development of the Queensland Resources Industry Development Plan and the timing of consultations about this
- departmental support for a new vanadium processing plant in Townsville.
- rent relief to landholders affected by flooding
- facilitation of native title determinations and granting of Aboriginal land grants
- the Acland stage 3 mine and the process to be followed by the Coordinator-General in the further consideration of this project
- departmental assistance provided to drought-declared areas
- the impact of the Chinese government’s changing trade policies on the Queensland economy
- the value, volume of, and revenue from thermal and metallurgical coal exported from Queensland
- the department’s response to the economic impacts of COVID-19
- managing the rehabilitation of mines.

The committee intends to take no further action in relation to this report.

## **3.4 Public Works**

### **3.4.1 Public Works inquiry into Sumners Road Upgrade Project**

On 29 November 2021, the committee resolved to conduct a public works inquiry into the Sumners Road Interchange Upgrade project, located in the Brisbane suburb of Sumner.

The terms of reference for the inquiry, as set out in section 94, are to examine the Sumners Road Interchange Upgrade project and report to the Parliament on:

- a. the stated purpose of the works and the apparent suitability of the works for the purpose; and
- b. the necessity for, and the advisability of, the works; and
- c. value for money achieved, or likely to be achieved, by the works; and
- d. revenue produced by, and recurrent costs of, the works or estimates of revenue and costs for the works; and
- e. the present and prospective public value of the works, including, for example, consideration of the impact of the works on the community, economy and environment; and
- f. procurement methods for the works; and
- g. the balance of public and private sector involvement in the works; and
- h. the performance of—
  - (i) the constructing authority for the works; and

- (ii) the consultants and contractors for the works; with particular regard to the time taken for finishing the works and the cost and quality of the works; and
- i. the actual suitability of the works in meeting the needs and in achieving the stated purpose of the works.

On 1 December 2021 the committee sought a written submission from DTMR addressing the terms of reference and responses to specific questions.

On 8 December 2021, the committee invited stakeholders and subscribers to make written submissions addressing the terms of reference. Submissions closed on 16 February 2022. Two submissions were received, including the submission from DTMR.

The committee undertook a site inspection of the project, accompanied by DTMR officers, on 18 March 2022. On 28 March 2022, the committee held a public briefing with the Director-General, DTMR. On 23 May 2022 the committee held a public hearing on the project.

The committee's report will be tabled in the next reporting period.

#### **3.4.2 Public Works inquiry into Peninsula Development Road (Laura to Weipa) Project**

On 29 November 2021, the committee resolved to conduct a public works inquiry into the Peninsula Developmental Road (Laura to Weipa) project, located in Far North Queensland (FNQ).

The terms of reference for the inquiry, as set out in section 94, are to examine the project and report to the Parliament on:

- a. the stated purpose of the works and the apparent suitability of the works for the purpose; and
- b. the necessity for, and the advisability of, the works; and
- c. value for money achieved, or likely to be achieved, by the works; and
- d. revenue produced by, and recurrent costs of, the works or estimates of revenue and costs for the works; and
- e. the present and prospective public value of the works, including, for example, consideration of the impact of the works on the community, economy and environment; and
- f. procurement methods for the works; and
- g. the balance of public and private sector involvement in the works; and
- h. the performance of—
  - (iii) the constructing authority for the works; and
  - (iv) the consultants and contractors for the works; with particular regard to the time taken for finishing the works and the cost and quality of the works; and
- i. the actual suitability of the works in meeting the needs and in achieving the stated purpose of the works.

On 1 December 2021 the committee sought a written submission from DTMR addressing the terms of reference and responses to specific questions.

On 8 December 2021, the committee invited stakeholders and subscribers to make written submissions addressing the terms of reference. Submissions closed on 16 February 2022. Three submissions were received, including the submission from DTMR.

On 28 March 2022, the committee held a public briefing with the Director-General, DTMR. The committee undertook a site inspection of the project, accompanied by DTMR officers, from Monday 6 June 2022 to Thursday 9 June 2022. It held public hearings in Weipa on 6 June 2022 and in Cairns on

Thursday 9 June 2022. The committee held a private meeting with the Cook Shire Council in Cooktown on 8 June 2022.

The committee's report will be tabled in the next reporting period.

### **3.5 Other inquiries – referred by the Legislative Assembly**

#### **3.5.1 Inquiry into vehicle safety, standards and technology, including engine immobiliser technology**

On Wednesday 24 February 2021 the Legislative Assembly agreed to a motion that the committee inquire and report on vehicle safety, standards and technology, including engine immobiliser technology. The committee was required to report to the Legislative Assembly within six months.

The terms of reference were that the committee inquire into and report on:

- a. Options to reduce or prevent vehicles being used illegally or dangerously on Queensland roads, including vehicle engine immobilisation technology, non-technology options, operational considerations or other measures;
- b. Lessons learned from other jurisdictions, particularly regarding the implementation of vehicle engine immobilisation technology to the existing vehicle fleet;
- c. The Commonwealth's role in relation to vehicle standards and safety, and measures the Commonwealth could take, including requiring all new vehicles to be fitted with remote engine immobilisation technology;
- d. The effectiveness of any proposed measures in improving road safety, preventing crime and assisting police in operational matters;
- e. A recommended framework for legislative, policy and operational implementation of any proposed measures;
- f. The benefit to and role of insurers in supporting any recommended measures;
- g. Options to improve vehicle standards and safety in Queensland, including in relation to the:
  - i. current Australian vehicle design rules;
  - ii. inspection regime for registered vehicles;
  - iii. pre-sale certification scheme, including measures to reduce fraud and improve consumer safety;
  - iv. management of written-off vehicles and 're-birthing';
  - v. after-market vehicle modification framework, including achieving consistency to ensure best alignment with other Australian jurisdictions

On 3 March 2021, the committee invited stakeholders and subscribers to make written submissions addressing any or all of the terms of reference. Submissions closed on 15 April 2021. The committee received a number of requests for extensions, which were agreed to. The committee also wrote to the Premier seeking a whole-of-government submission. 32 submissions were received, including a submission from DTMR on behalf of the whole-of government.

The committee received a public briefing from DTMR and the Queensland Police Service (QPS) on 22 March 2021. The committee held public hearings on 10 May 2021, 24 May 2021 and 14 June 2021. The committee also received responses to questions on notice taken at the hearings. The committee also received a further briefing from DTMR and QPS on 14 June 2021. The committee also wrote to various stakeholders seeking additional written information.

The committee sought an extension to the original 24 August 2021 tabling date to enable it to complete its final report. The committee tabled an interim report on 24 August 2021 to facilitate this process. On 31 August 2021, the Legislative Assembly agreed to a motion that the committee report by 24 September 2021.

The committee tabled its final report on 24 September 2021. The committee made the following 7 recommendations:

- Recommendation 1: that the Legislative Assembly note the report.
- Recommendation 2: that the Minister for Transport and Main Roads consider methods of how the key security message can be effectively relayed to vehicle owners.
- Recommendation 3: that the Minister for Transport and Main Roads re-consider the proposed changes to the written-off vehicle scheme.
- Recommendation 4: that the Minister for Transport and Main Roads consider methods of strengthening the inspection process for repairable write-offs.
- Recommendation 5: that the Minister for Transport and Main Roads consider introducing mandatory requirements that sellers of written-off vehicles notify prospective buyers of the vehicle's written-off history.
- Recommendation 6: that the Minister for Transport and Main Roads consider investigating potential changes to the scrap metal industry with a view to improving conditions for reputable operators and curtailing profit-motivated theft for scrap.
- Recommendation 7: that the Minister for Transport and Main Roads consider the suggestion that an agenda paper be prepared for the intergovernmental Infrastructure and Transport Ministers' Meeting with a view to seeking commitment from Australian Ministers to national harmonisation of vehicle modification standards.

The government tabled an interim response to the committee's report on 10 December 2021. The final government response was tabled on 24 March 2022. The government supported recommendation numbers 2, 3, 4, 6 and 7 and supported recommendation 5 in-principle.

### **3.6 Other inquiries – self initiated**

#### **3.6.1 Inquiry into the economic and regulatory frameworks for Queensland island resorts**

On 21 February 2022 the committee resolved to conduct an inquiry into the economic and regulatory frameworks for Queensland island resorts.

The terms of reference for the inquiry are:

Examine and report on current regulatory frameworks that exist for Great Barrier Reef Island Resorts as they contribute to Queensland's tourism economy and regional communities.

Including the existing regulatory constraints on island resorts:

- Role of island resorts in attracting new and return visitors to Queensland and the Great Barrier Reef
- Historical operational status and existing constraints that impact economic development opportunities for island resorts
- How the determination of native title and the aspirations of traditional owners have been incorporated into operations
- Infrastructure access arrangements and other challenges for lease holders to develop or redevelop islands for tourist, residential and public purposes
- Co-existence with the protected area estate both onshore and within the Great Barrier Reef Marine Park Area

Contribution of ownership and governance models to the above issues and an examination of how these tenure arrangements could:

- Enable appropriate development that supports strong social, environmental, economic, and cultural outcomes
- Best support sub-tenancies to meet to contemporary requirements for commercial and residential occupancy
- Allow for open and transparent dispute resolution as well as supporting an appropriate process and service standard for transfer of interests in leases and sub leases.

The committee invited for written submissions by 7 April 2022. 52 submissions were received including a submission from the Department of Resources, on behalf of whole-of-government.

The committee held public hearings in Brisbane on 20 June 2022, 15 August 2022 and 29 August 2022. Regional hearings were held in Cairns, Airlie Beach, Mackay, Keswick Island and Yeppoon during the week 22-26 August 2022.

The committee will complete the inquiry and its report will be tabled in the next reporting period.

### **3.7 Other briefings and site visits**

#### **3.7.1 Australian Sugar Milling Council**

On 30 August 2021 the committee received a public briefing from the Australian Sugar Milling Council covering the economic contribution of and issues facing the sugar industry, including renewable energy through biomass co-generation and bio-ethanol. Issues discussed included:

- Industry and council background
- Industry reforms
- Land use issues and diversification
- Ethanol production
- Co-generation opportunities and challenges
- Other diversification opportunities, including synthetic biology
- Renewable energy targets

#### **3.7.2 AngloAmerican**

On 30 August 2021 the committee received a public briefing from the AngloAmerican covering their response to the incident at Grosvenor Mine in May 2020 and their sustainable mining plan. Issues discussed included:

- Company background
- Underground longwall mining
- Safety and sustainability initiatives
- AngloAmerican's Global Safety Day on 14 October
- Remote operations centres
- Methane gas safety measures and management
- Data science and analytics
- Underground coal mining risks
- Safety incentive schemes – financial and recognition
- Incident reporting
- Workforce training

- Methane to hydrogen technology opportunities
- Sharing of intellectual property (IP) on safety technology
- Trigger Action Response Plans (TARPs)
- Re-opening of Grosvenor mine.

### 3.7.3 Site visit – National Asset Centre of Excellence

On 3 August 2021 the committee visited the National Asset Centre of Excellence (NACOE) facility at Bulwer Island, Pinkenba.

NACOE is an initiative of DTMR and the Australian Road Research Board (ARRB), which is broadening to include partnerships with industry.

The research program covers four key discipline areas:

- Pavements
- Asset Management
- Structures
- Other: Network Operations; Road Safety; Heavy Vehicle Management; Sustainability.<sup>9</sup>

The committee toured the materials laboratory and received a briefing from staff at the facility.

### 3.7.4 Site visit – Smartship Australia

On 3 August 2021 the committee visited the Smartship Australia (Smartship) facility at Pinkenba. Smartship has facilities to provide a training environment and maritime simulation services. The facility has a control room where instructors can design scenarios for 5 simulators and monitor training activities.

The committee toured the facility and received a practical demonstration of one of the simulators. The committee also observed remote training being undertaken by trainers with remote participants at a port facility located in central Queensland.



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<sup>9</sup> Queensland Government, National Asset Centre of Excellence, <https://www.nacoe.com.au/about-us/>



Transport and Resource Committee members at Smartship Australia facilities

### 3.7.5 Site visit – Cross River Rail Experience Centre

On 3 August 2021 the committee visited the Cross River Rail (CRR) Experience Centre in Brisbane City and viewed the CRR site at Woolloongabba. The committee was accompanied by the Member for Chatsworth, Steve Minnikin MP, on this visit.

The committee received a briefing from CRR Chief Executive Officer, Graeme Newton, and other CRR officials regarding a project overview and construction update.

### 3.7.6 Site visit – Cross River Rail – viewing of Tunnel Boring Machine ‘Else’

On 29 November 2021 the committee visited the Cross River Rail tunnel site at Herston to view tunnel boring machine (TBM) ‘Else’. The TBM broke through at the northern portal on Friday 26 November 2021. The TBM is named in honour of Professor Else Shepherd. Professor Shepherd and Professor Richard Taylor were guests of honour at the visit.



Tunnel boring machine ‘Else’



Transport and Resource Committee members (pictured with Professor Shepherd) at Cross River Rail

## 4 Committee expenditure

The committee had no revenue during 2021-22. The committee is funded from the appropriation made to the Legislative Assembly. The expenditure of the committee from 1 July 2021 to 30 June 2022 is shown in the table below.

Table 2: Transport and Resources Committee expenditure for the period 1 July 2021 to 30 June 2022.

Item	\$
Employee expenses <sup>10</sup>	356,642
Business travel	16,016
Meeting expenses <sup>11</sup>	11,933
Technology	10,933
Freight	0
Printing, stationery and equipment maintenance	2,103
Advertising	0
Miscellaneous expenses	241
Legal advice	2,100
<b>Total</b>	<b>399,968</b>

<sup>10</sup> These figures reflect a three person secretariat supporting the committee. The committee's staffing might have been supplemented with additional resources from general Committee Office staff throughout the year.

<sup>11</sup> Meeting expenses included: water, catering, broadcasting costs.

## 5 Meeting attendance record

The table below shows the attendance of committee members at committee meetings and other activities during the reporting period.

Standing Order 202(1) provides that in the case of a committee members' illness or inability to attend, another member may be appointed to attend that meeting or stand in for a particular inquiry.

Table 3: Transport and Resources Committee meeting attendance record for the period 1 July 2021 to 30 June 2022.

Meeting Date	Activity	Shane King MP	Lachlan Millar MP	Colin Boyce MP	Jess Pugh MP	Les Walker MP	Trevor Watts MP	James Martin MP	Pat Weir MP
21/07/21	PM	✓	✓	✓	✓	✓	x <sup>12</sup>		
21/07/21	PB	✓	✓	✓	✓	✓	x <sup>13</sup>		
21/07/21	PH	✓	✓	✓	✓	✓	x <sup>14</sup>		
04/08/21	PM	✓	✓	✓	✓	x <sup>15</sup>	✓		
10/08/21	PM	✓	✓	✓	✓	x <sup>16</sup>	✓		
10/08/21	PH	✓	✓	✓	✓	x <sup>17</sup>	✓		
18/08/21	PM	✓	✓	✓	✓	x <sup>18</sup>	✓		
30/08/21	PM	✓	✓	✓	✓	x <sup>19</sup>	✓		

<sup>12</sup> James Lister MP replaced Trevor Watts MP as committee member for the private meeting on 21 July 2021 under SO202(1)

<sup>13</sup> James Lister MP replaced Trevor Watts MP as committee member for the public briefing on 21 July 2021 under SO202(1)

<sup>14</sup> James Lister MP replaced Trevor Watts MP as committee member for the public hearing on 21 July 2021 under SO202(1)

<sup>15</sup> Jennifer Howard MP replaced Les Walker MP as committee member from 2 August to 31 August 2021 under SO202(1)

<sup>16</sup> Jennifer Howard MP replaced Les Walker MP as committee member from 2 August to 31 August 2021 under SO202(1)

<sup>17</sup> Jennifer Howard MP replaced Les Walker MP as committee member from 2 August 2021 to 31 August 2021 under SO202(1)

<sup>18</sup> Jennifer Howard MP replaced Les Walker MP as committee member from 2 August to 31 August 2021 under SO202(1)

<sup>19</sup> Don Brown MP replaced Les Walker MP as committee member for the private meeting on 30 August 2021 under SO202(1)

Meeting Date	Activity	Shane King MP	Lachlan Millar MP	Colin Boyce MP	Jess Pugh MP	Les Walker MP	Trevor Watts MP	James Martin MP	Pat Weir MP
30/08/21	PB	✓	✓	✓	✓	x <sup>20</sup>	✓		
30/08/21	PB	✓	✓	✓	✓	x <sup>21</sup>	✓		
13/09/21	PM	✓	✓	✓		x <sup>22</sup>	✓	✓ <sup>23</sup>	
21/09/21	PM	✓	✓	x		x <sup>24</sup>	✓	✓	
11/10/21	PM	✓	✓			x <sup>25</sup>	✓	✓	
11/10/21	PB	✓	✓	✓		x <sup>26</sup>	✓	✓	
11/10/21	PB	✓	✓	✓		x <sup>27</sup>	✓	✓	
25/10/21	PM	✓	✓	✓		x <sup>28</sup>	✓	✓	
15/11/21	PM	✓	✓	✓		✓	✓	✓	
17/11/21	PM	✓	✓	✓		✓	✓	✓	
29/11/21	PM	x <sup>29</sup>	✓	✓		✓	✓	✓	
21/02/22	PM	✓	✓	✓		✓	✓	✓	
21/02/22	PB	✓	✓	✓		✓	✓	✓	

<sup>20</sup> Don Brown MP replaced Les Walker MP as committee member for the public briefing on 30 August 2021 under SO202(1)

<sup>21</sup> Don Brown MP replaced Les Walker MP as committee member for the public briefing on 30 August 2021 under SO202(1)

<sup>22</sup> Don Brown MP replaced Les Walker MP as committee member for the private meeting on 13 September 2021 under SO202(1)

<sup>23</sup> James Martin MP permanently replaced Jess Pugh MP under SO196 on 13 September 2021 under SO202(1)

<sup>24</sup> Don Brown MP replaced Les Walker MP as committee member for the private meeting on 21 September 2021 under SO202(1)

<sup>25</sup> Jennifer Howard MP replaced Les Walker MP as committee member from 14 September to 19 November 2021 under SO202(1)

<sup>26</sup> Jennifer Howard MP replaced Les Walker MP as committee member for the public briefing on 11 October 2021 under SO202(1)

<sup>27</sup> Jennifer Howard MP replaced Les Walker MP as committee member for the public briefing on 11 October 2021 under SO202(1)

<sup>28</sup> Jennifer Howard MP replaced Les Walker MP as committee member from 14 September to 19 November 2021 under SO202(1)

<sup>29</sup> Jennifer Howard MP replaced Shane King MP as Chair and committee member for the private meeting on 29 November 2021 under SO202(1)

Meeting Date	Activity	Shane King MP	Lachlan Millar MP	Colin Boyce MP	Jess Pugh MP	Les Walker MP	Trevor Watts MP	James Martin MP	Pat Weir MP
14/03/22	PM	✓	✓	✓		✓	✓	✓	
14/03/22	PB	✓	✓	✓		✓	✓	✓	
14/03/22	PB	✓	✓	✓		✓	✓	✓	
14/03/22	PB	✓	✓	✓		✓	✓	✓	
28/03/22	PM	✓	✓	✗		✓	✓	✓	
28/03/22	PB	✓	✓	✗		✓	✓	✓	
28/03/22	PB	✓	✓	✗		✓	✓	✓	
28/03/22	PB	✓	✓	✗		✓	✓	✓	
01/04/22	PM	✗ <sup>30</sup>	✓			✗ <sup>31</sup>	✓	✓	✓ <sup>32</sup>
01/04/22	PB	✗ <sup>33</sup>	✓			✗ <sup>34</sup>	✓	✓	✓
08/04/22	PM	✗ <sup>35</sup>	✓			✓	✗	✓	✓
08/04/22	PH	✗ <sup>36</sup>	✓			✓	✗	✓	✓
08/04/22	PB	✗ <sup>37</sup>	✓			✓	✗	✓	✓
26/04/22	PM	✓	✓			✓	✓	✓	✓

<sup>30</sup> Kim Richards MP replaced Shane King MP as Chair and committee member for the private meeting on 1 April 2022 under SO202(1)

<sup>31</sup> Jennifer Howard MP replaced Les Walker MP as committee member for the private meeting on 1 April 2022 under SO202(1)

<sup>32</sup> Pat Weir MP permanently replaced Colin Boyce MP under SO196 on 1 April 2022

<sup>33</sup> Kim Richards MP replaced Shane King MP as Chair and committee member for the public briefing on 1 April 2022 under SO202(1)

<sup>34</sup> Jennifer Howard MP replaced Les Walker MP as committee member for the public briefing on 1 April 2022 under SO202(1)

<sup>35</sup> Chris Whiting MP replaced Shane King MP as Chair and committee member for the private meeting on 8 April 2022 under SO202(1)

<sup>36</sup> Chris Whiting MP replaced Shane King MP as Chair and committee member for the public hearing on 8 April 2022 under SO202(1)

<sup>37</sup> Chris Whiting MP replaced Shane King MP as Chair and committee member for the public briefing on 8 April 2022 under SO202(1)

Meeting Date	Activity	Shane King MP	Lachlan Millar MP	Colin Boyce MP	Jess Pugh MP	Les Walker MP	Trevor Watts MP	James Martin MP	Pat Weir MP
26/04/22	PH	✓	✓			✓	✓	✓	✓
04/05/22	PM	✓	x			✓	✓	✓	✓
09/05/22	PM	✓	✓			✓	✓	✓	✓
23/05/22	PM	✓	✓			✓	✓	✓	x
23/05/22	PH	✓	✓			✓	✓	✓	x
06/06/22 <sup>38</sup>	PH	✓	✓					✓	
08/06/22 <sup>39</sup>	PrH	✓	✓					✓	
09/06/22 <sup>40</sup>	PH	✓	✓					✓	
20/06/22	PM	✓	✓			x <sup>41</sup>	✓	✓	✓
20/06/22	PB	✓	✓			x <sup>42</sup>	✓	✓	✓
20/06/22	PH	✓	✓			x <sup>43</sup>	x	✓	x

*Legend:*

PM	private meeting
PrH	private hearing
PH	public hearing
PrB	private briefing
PB	public briefing

<sup>38</sup> Subcommittee – Shane King MP, Lachlan Miller MP, James Martin MP

<sup>39</sup> Subcommittee – Shane King MP, Lachlan Miller MP, James Martin MP

<sup>40</sup> Subcommittee – Shane King MP, Lachlan Miller MP, James Martin MP

<sup>41</sup> Joe Kelly MP replaced Les Walker MP as committee member for the private meeting on 20 June 2022 under SO202 (1)

<sup>42</sup> Joe Kelly MP replaced Les Walker MP as committee member for the public briefing on 20 June 2022 under SO202(1)

<sup>43</sup> Joe Kelly MP replaced Les Walker MP as committee member for the public hearing on 20 June 2022 under SO202(1)